



State of Utah

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Department of
Environmental Quality

Alan Matheson
Executive Director

DIVISION OF WATER QUALITY
Walter L. Baker, P.E.
Director

DEC 03 2015

CERTIFIED MAIL
(Return Receipt Requested)

Mr. Jerry Chaney, Hydraulics Engineer
Utah Department of Transportation (UDOT)
4501 South 2700 West
Taylorsville, UT 84114-8450

Dear Mr. Chaney:

Subject: UPDES Municipal Storm Water Permit Renewal, UDOT MS4 Permit No. UTS000003

Enclosed is a signed copy of your UDOT UPDES Renewal Permit No. UTS000003, along with the Fact Sheet Statement of Basis. The Permit and updated Fact Sheet Statement of Basis will also be made available on the Utah Division of Water Quality (DWQ) webpage at <http://www.deq.utah.gov/Permits/water/updes/stormwatermun.htm> for future reference. The DWQ Response to Comments for the public notice period which ended on October 30, 2015, was previously provided to you. Therefore, the conditions and requirements of your Permit are effective as indicated therein. DWQ appreciates the working relationships between our agencies on this and we look forward to future collaborations regarding our common goals to further protect our State's water quality.

If you have any questions with the implementation of your Permit provisions, please contact Rhonda Thiele or Jeanne Riley of this office. Thank you for your continued efforts regarding this matter.

Sincerely,

Jeff Studenka, Manager
Storm Water Section

JAS:RT:nf

Enclosures (2): 1. UPDES Permit No. UTS000003 (DWQ-2015-013429)
2. UPDES Fact Sheet Statement of Basis (DWQ-2015-013428)

cc (w/o encl): Amy Clark, EPA Region 8
Royal P. Delegge, Ph.D., Salt Lake County Health Department
Chris Cline, U.S. Fish and Wildlife Service
Greg Sheehan, Utah Division of Wildlife Resources
Jason Gipson, Chief, Utah Regulatory Office, U.S. Corps of Engineers

DWQ-2015-013427

195 North 1950 West • Salt Lake City, UT
Mailing Address: P.O. Box 144870 • Salt Lake City, UT 84114-4870
Telephone (801) 536-4300 • Fax (801) 536-4301 • T.D.D. (801) 903-3978

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STATE OF UTAH DEPARTMENT OF ENVIRONMENTAL QUALITY
DIVISION OF WATER QUALITY

Authorization to Discharge Municipal Storm Water Under the
Utah Pollutant Discharge Elimination System (UPDES)

In compliance with the provisions of the Utah Water Quality Act, Title 19, Chapter 5, Utah Code Annotated 2004, as amended (the "Act"), the Federal Water Pollution Control Act (33 U.S.C. §§ 1251 et. seq., as amended to date), and the rules and regulations made pursuant to those statutes,

UTAH DEPARTMENT OF TRANSPORTATION

is hereby authorized to discharge, in accordance with monitoring requirements and other provisions as set forth in this Permit, from all portions of the municipal separate storm sewer owned and operated by the Utah Department of Transportation Statewide, to Waters of the State.

This Permit shall become effective on December 3, 2015.

This Permit and the authorization to discharge shall expire at midnight, December 3, 2020, except as described in Part 6.3 of this Permit.

Signed this 3 day of December, 2015.



Walter L. Baker, P.E.
Director

**UPDES PERMIT FOR DISCHARGES FROM
UTAH DEPARTMENT OF TRANSPORTATION MUNICIPAL SEPARATE STORM SEWER
SYSTEM (MS4)**

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1.0 **Coverage Under this Permit**

1.1. **Authority to Discharge**

This Permit authorizes the discharge, to Waters of the State of Utah, of storm water from all existing outfalls of the drainage system operated by the Utah Department of Transportation (UDOT) Statewide. The discharge of storm water from new drainage system outfalls operated by UDOT is authorized only if installation and operation are in accordance with the requirements of this Permit. This authorization is subject to all of the terms and conditions of this Permit. This Permit does not authorize discharges prohibited under Part 1.4. of this Permit.

1.2. **Permit Area and Eligibility**

1.2.1. This Permit covers all portions of municipal separate storm sewer systems including all state and interstate roadways and the right-of-ways associated with them that discharge to State waters.

1.2.2. The following are types of authorized discharges:

1.2.2.1. *Storm water discharges.* This Permit authorizes storm water discharges to Waters of the State from the MS4 identified in 1.2.1.

1.2.2.2. *Non-storm water discharges.* The following non-storm water discharges do not need to be addressed unless the Permittee or the Director identifies these discharges as significant sources of pollutants to Waters of the State or as causing or contributing to a violation of water quality standards:

- Water line flushing
- Landscape irrigation
- Diverted stream flows
- Rising ground waters
- Uncontaminated ground water infiltration
- Uncontaminated pumped ground water
- Discharges from potable water sources
- Foundation drains
- Air conditioning condensate
- Irrigation water
- Springs
- Water from crawl space pumps
- Footing drains
- Lawn watering runoff
- Individual residential car washing
- Flows from riparian habitats and wetlands
- Dechlorinated swimming pool discharges
- Residual street wash water
- Dechlorinated water reservoir discharges
- Discharges or flows from emergency fire fighting activity

1.3. Local Agency Authority

As necessary to comply with the terms and conditions of this Permit, the Permittee must establish communication, coordination, cooperation and collaboration activities with local government entities. This Permit does not preempt or supersede the authority of local agencies to prohibit, restrict, or control discharges to storm drain systems or other water courses within their jurisdiction.

1.4. Limitations on Coverage

This Permit does not authorize:

- 1.4.1. Discharges that are mixed with sources of non-storm water unless such non-storm water discharges are in compliance with a separate UPDES Permit or are determined not to be a substantial contributor of pollutants to Waters of the State.
- 1.4.2. Storm water discharges associated with industrial activity as defined in *Utah Administrative Code (UAC) R317-8-3.9(6)(c)*.
- 1.4.3. Storm water discharges associated with construction activity as defined in *UAC R317-8-3.9(6)(d)(10)* and *R317-8-3.9(6)(d)(11)*.
- 1.4.4. Storm water discharges currently covered under another Permit.
- 1.4.5. Discharges that would cause or contribute to in-stream exceedances of water quality standards as contained in *UAC R317-2*.
- 1.4.6. Discharges of any pollutant into any Waters of the State for which a Total Maximum Daily Load (TMDL) has been approved by EPA unless the discharge is consistent with the TMDL. This consistency determination applies at the time a Notice of Intent is submitted. If conditions change after coverage is issued, the coverage may remain active provided the conditions and requirements of Part 3.1. of this Permit are complied with.

1.5. Documents the Permittee Shall Develop to Append the Permit

The following documents shall be developed and signed (in accordance with Part 6.8. *Signatory Requirements*) by the Permittee and will append the Permit:

- 1.5.1. Appendix I: *Responsible Entity Identification and Accountability*: The Permittee shall include any necessary agreements, contracts, or memorandum of understanding (MOUs) between the Permittee and/or other municipal (or non-municipal) entities that affect the implementation and operation of SWMP.
- 1.5.2. Appendix II: *Storm Water Management Program*

- 1.5.2.1. The purposes, objectives, and the required contents of Appendix II are listed in Part 4.0 of this Permit.
- 1.5.3. Appendix III: *Storm Water Wet and Dry Weather Monitoring Plans*:
 - 1.5.3.1. The purposes, objectives, and the required contents for Appendix III are listed in Part 5.2 of this Permit.
 - 1.5.3.2. Modifications to this document shall be approved with a signature by the *Division*.
- 1.5.4. Modification and Maintenance of Appendixes:
 - 1.5.4.1. The Permittee shall keep the documents in the appendixes current and up to date and attempt to achieve the purpose and objectives of the required document;
 - 1.5.4.2. All modifications to the appendix documents shall show proof that it was submitted to the *Division* (a received date stamp from the Division of Water Quality, or verification e-mail from DWQ would be sufficient), and if required, it shall show that it was approved by the *Division* (a signature by the *Division* by an approval statement on the document, a separate letter signed by the *Division* approving of the modification, or similar is sufficient);
 - 1.5.4.3. Each Appendix shall maintain a record of the original document, each modification, and the date the modification was made;
 - 1.5.4.4. The *Division* may at any time make a written determination that parts or all of the appendix documents do not comply with the Permit, wherein the Permittee shall make modifications to the unacceptable parts within 30 days, or longer timeframe as approved by the *Division*.

2.0 Notice of Intent Requirements

The Permittee shall submit an NOI and individual SWMP document at least **180** days before the expiration of this Permit according to Permit Part 6.3 Duty to Reapply.

2.1. Contents of the Notice of Intent

The Notice of Intent requires, at a minimum, the following information:

- 2.2.1. Name, address, and telephone number of the principal executive officer, ranking elected official or other duly authorized employee in charge of municipal resources used for implementation of the SWMP;
- 2.2.2. Name(s)/ identification of Waters of the State as defined by UAC R317-1-1.32 that receive discharges from the Permittee's MS4;
- 2.2.3. Name of the person responsible for overseeing implementation and coordination of the SWMP;

- 2.2.4. Summary description of the overall water quality concerns, priorities, and measurable goals specific to the Permittee that were considered in the development of the SWMP;
- 2.2.5. The SWMP document shall consist of, at a minimum, a description of the program elements that will be implemented (or already exist) for each of the SWMP minimum control measures. The plan shall be detailed enough for the *Division* to determine the Permittee's general strategy for complying with the required items in each of the six minimum control measures in the SWMP document (see Part 4.2 of this Permit);
- 2.2.6. Information on the chosen Best Management Practices (BMPs) and the measurable goals for each of the storm water minimum control measures in Part 4.2 of this Permit and, as appropriate, the timeframe by which the Permittee will achieve required actions, including interim milestones;
- 2.2.7. If the Permittee is relying on another entity(ies) to satisfy one or more of its Permit obligations, the Permittee shall include with the NOI, a summary of the Permit obligations that will be carried out by the other entity(ies). During the term of the Permit, the Permittee may terminate or amend shared responsibility arrangements by notifying the Director, provided this does not alter implementation deadlines.
- 2.2.8. Certification and signature requirements in accordance with Part 6.8.

3.0 **Special Conditions**

3.1. **Discharges to Water Quality Impaired Waters**

- 3.1.1. Applicability: the Permittee shall:
- 3.1.1.1. Determine whether storm water discharge from any part of the MS4 contributes to a 303(d) listed (i.e., impaired) waterbody. A 303(d) list of impaired waterbodies is available at <http://www.waterquality.utah.gov/TMDL/index.htm>. Water quality impaired waters means any segment of surface waters that has been identified by the *Division* as failing to support classified uses. If the Permittee has discharges meeting these criteria, the Permittee shall comply with Part 3.1.2. below and if no such discharges exist, the remainder of this Part 3.1 does not apply.
- 3.1.1.2. If the Permittee has “303(d)” discharges described above, the Permittee shall also determine whether a Total Maximum Daily Load (TMDL) has been developed by the *Division* and approved by EPA for the listed waterbody. If there is an approved TMDL, the Permittee shall comply with all requirements associated with the TMDL as well as the requirements of Part 3.1.2. below. If no TMDL has been approved, the Permittee shall comply with Part 3.1.2. below and any TMDL requirements once it has been approved. TMDL requirements may be put into effect at any time during this Permit term.
- 3.1.2. Water Quality Controls for Discharges to Impaired Waterbodies. If the Permittee discharges to an impaired waterbody, the Permittee shall include in its SWMP document a description of how the Permittee will control the discharge of the pollutants of concern. This description shall identify the measures and BMPs that will collectively control the discharge of the pollutants of concern. The measures must be presented in the order of priority with respect to controlling the pollutants of concern.
- 3.1.3. Where a discharge is already authorized under this Permit and is later determined to cause or have the reasonable potential to cause or contribute to the violation of an applicable water quality standard, the *Division* will notify the Permittee of such violation(s). The Permittee shall take all necessary actions to ensure future discharges do not cause or contribute to the violation of a water quality standard and document these actions as required by the *Division*. If violations remain or re-occur, coverage under this Permit may be terminated by the *Division* and an alternative UPDES Permit may be issued. Compliance with this requirement does not preclude any enforcement activity as provided by the Utah Water Quality Act for the underlying violation.

3.2. Nitrogen and Phosphorus Reduction

- 3.2.1. As part of the Permittee's Storm Water Management Program (SWMP), the Permittee must specifically address the reduction of water quality impacts associated with nitrogen and phosphorus in discharges from the MS4.
 - 3.2.1.1. The Permittee can meet the requirements of this section through contribution to a collaborative program (e.g., storm water coalitions) to evaluate, identify, target, and provide outreach that addresses sources State-wide or within a specific region or watershed.
 - 3.2.1.2. The Permittee must determine and target potential sources for educational outreach (e.g., residential, industrial, agricultural, or commercial) that are contributing to, or have the potential to contribute, nutrients to the waters receiving the discharge authorized under this Permit.
 - 3.2.1.3. The Permittee must prioritize which targeted sources are likely to obtain a reduction in nutrient discharges through education. The Permittee must distribute educational materials or equivalent outreach to the prioritized targeted sources. Educational materials or equivalent outreach must describe storm water quality impacts associated with nitrogen and phosphorus in storm water runoff and illicit discharges, the behaviors of concern, and actions that the target source can take to reduce nutrients. The Permittee may incorporate the education and outreach to meet this requirement into the education and outreach strategies provided in accordance with Permit Part 4.2.1.

4.0 Storm Water Management Program

The Permittee was required to develop, implement, and enforce a storm water management program (SWMP) as stated in the previous administratively extended Permit, no later than the November 29, 2008 expiration date. This requirement is still valid and binding under this reissued Utah Department of Transportation MS4 UPDES Permit. The Permittee is required to implement a storm water management program (SWMP) designed to reduce the discharge of pollutants from the MS4, meet the requirements of this Permit, and protect water quality.

4.1. Requirements

- 4.1.1. The Permittee shall submit a revised draft SWMP document to the *Division* within **180** days of the effective date of this Permit. A final version of the SWMP shall be submitted to the *Division* as well as posted on the Permittee's website. The Permittee shall revise as necessary, implement, and enforce a SWMP designed to reduce the discharge of pollutants from the MS4, protect water quality, and satisfy the appropriate water quality requirements of the *Utah Water Quality Act*. The revised SWMP document shall include, at a minimum, the following information:
 - 4.1.1.1. Permit number;
 - 4.1.1.2. MS4 location description and map;
 - 4.1.1.3. Information regarding the overall water quality concerns, priorities, and measurable goals specific to the Permittee that were considered in the development and/or revisions to the SWMP document;
 - 4.1.1.4. A description of the program elements that will be implemented (or are already being implemented) in each of the six minimum control measures (see Part 4.2.) and in accordance with the schedules referenced in this Permit;
 - 4.1.1.5. A description of any modifications to regulatory mechanisms or long-term/ongoing processes implemented in accordance with the previous UDOT MS4 Permit for each of the six minimum control measures;
 - 4.1.1.6. A description of how the Permittee intends to meet the requirements of this Permit as described in Part 4.2. by either referencing existing program areas that already meet the Permit requirements or a description and relevant measurable goals that include, as appropriate, the year by which the Permittee will achieve required actions, including interim milestones. The SWMP document shall include the BMPs that the Permittee or another entity will implement for each of the storm water minimum control measures;
 - 4.1.1.7. The revised SWMP document shall clearly identify the roles and responsibilities of all Statewide UDOT offices, departments, divisions, or sub-sections and if necessary other responsible entities and it shall include any necessary agreements, contracts, or memorandum of understanding (MOUs) between said entities that affect the

implementation and operation of the SWMP. Necessary agreements, contracts, and MOUs shall deal with coordination or clarification of the responsibilities or implementation of MS4 wet weather monitoring or dry weather screening efforts, the detection and elimination of improper connections or illicit discharges to the MS4, BMP coordination or other coordinated programs or sensitive issues of unclear or overlapping responsibility. Such agreements, contracts, and MOUs shall be contained in Appendix I: *Responsible Entity Identification and Accountability*.

- 4.1.1.8. The SWMP document shall include a narrative of the strategy and any necessary schedules required for wet weather monitoring (Part 5.2.) and dry weather screening (Part 5.2.3).
- 4.1.1.9. The SWMP document shall include the requirements for the Permittee's Industrial and High Risk Runoff Program (Part 4.3.).
- 4.1.1.10. The SWMP document shall include the certification and signature requirements in accordance with Part 6.8.
- 4.1.2. Within **90 days** after the coverage from this Permit is granted, the Permittee shall have an ongoing documentation process for gathering, maintaining, and using information to conduct planning, set priorities, track the development and implementation of the SWMP, evaluate Permit compliance/non-compliance, and evaluate the effectiveness of the SWMP implementation.
 - 4.1.2.1. The Permittee shall track the number of inspections performed, official enforcement responses/actions taken, and types of public education activities implemented as required for each SWMP component. This information shall be provided to the *Division* upon request and used by the *Division* to determine compliance with this Permit.
 - 4.1.2.2. The Permittee shall secure the resources necessary to meet all requirements of this Permit. The Permittee shall conduct an annual analysis of the capital and operation and maintenance expenditures needed, allocated, and spent as well as the necessary staff resources needed and allocated to meet the requirements of this Permit, including any development, implementation, and enforcement activities required. The Permittee shall submit a summary of its fiscal analysis with each annual report.
- 4.1.3. The SWMP document shall include best management practices (BMPs) that the Permittee or another entity will implement for each of the storm water minimum control measures including wet weather monitoring and dry weather screening.
 - 4.1.3.1. The measurable goals for each of the BMPs shall include, as appropriate, the months and years in which the Permittee will undertake required actions, including interim milestones and the frequency of the actions.
 - 4.1.3.2. The SWMP document shall indicate the person or persons responsible for implementing or coordinating the BMPs contained within the SWMP document.

4.2. Minimum Control Measures

The Permittee is expected to have completed all of the following measures (hereafter referred to as the "minimum control measures" of which there are six) as required in the previous Permit term. The Permittee shall continue to implement its Storm Water Management Program (SWMP) as described in the application and submittals provided in accordance with the previous MS4 Permit, while revising its SWMP document pursuant to this Permit. This Permit does not extend any compliance deadlines set forth in the previous Permit unless specifically noted.

The six minimum control measures that shall be included in the storm water management program are:

4.2.1. *Public Education and Outreach on Storm Water Impacts*

The Permittee shall revise as necessary and implement a public education and outreach program to promote behavior change by the public to reduce water quality impacts associated with pollutants in storm water runoff and illicit discharges. Outreach and educational efforts shall include a multimedia approach and shall be targeted and presented to specific audiences for increased effectiveness. The educational program shall include documented education and outreach efforts for the following four audiences: (1) general public (2) businesses, commercial, and industrial facilities, (3) developers and contractors (construction), and (4) UDOT employees and contracted staff. The minimum performance measures which must be based on the land uses and target audiences found within the community include:

- 4.2.1.1. Target specific pollutants and pollutant sources determined to be impacting, or have the potential to impact, the beneficial uses of receiving water. This includes providing information which describe the potential impacts from storm water discharges; methods for avoiding, minimizing, reducing and /or eliminating the adverse impacts of storm water discharges; and the actions individuals can take to improve water quality, including encouraging participation in local environmental stewardship activities, based on the land uses and target audiences found within the community;
- 4.2.1.2. Provide and document information given to the general public of water quality impacts associated with illicit discharges and improper disposal of waste. The Permittee shall at a minimum consider the following topics. These topics are not inclusive and the Permittee shall focus on those topics most relevant to the community: maintenance of septic systems; effects of outdoor activities such as lawn care (use of pesticides, herbicides, and fertilizers); benefits of on-site infiltration of storm water; effects of automotive work and car washing on water quality; proper disposal of swimming pool water; proper disposal of household hazardous waste; and proper management of pet waste.
- 4.2.1.3. Provide and document information given to businesses and institutions of the Permittee's prohibition against and the water quality impacts associated with illicit discharges and improper disposal of waste. The Permittee shall at a minimum consider the following topics. These topics are not inclusive and the Permittee shall focus on those topics most relevant to the community: proper lawn maintenance (use of pesticides, herbicides and fertilizer); benefits of appropriate on-site infiltration of storm water; building and equipment maintenance (proper management of waste

water); use of salt or other deicing materials (cover/prevent runoff to storm system and contamination to ground water); proper storage of materials (emphasize pollution prevention); proper management of waste materials and dumpsters (cover and pollution prevention); and proper management of parking lot surfaces (sweeping). This education can also be a part of the Illicit Discharge Detection and Elimination measure detailed in Part 4.2.3.

- 4.2.1.4. Provide and document information given to engineers, construction contractors, developers, development review staff, and land use planners concerning the development of storm water pollution prevention plans (SWPPPs) and BMPs for reducing adverse impacts from storm water runoff from development sites. This education can also be a part of the Construction Site Storm Water Runoff minimum control measure detailed in Part 4.2.4.
- 4.2.1.5. Provide and document information and training given to employees or contracted staff of Permittee-owned or operated facilities concerning the Permittee's prohibition against and the water quality impacts associated with illicit discharges and improper disposal of waste. The Permittee shall at a minimum consider the following topics: equipment inspection to ensure timely maintenance; proper storage of industrial materials (emphasize pollution prevention); proper management and disposal of wastes; proper management of dumpsters; minimization of use of salt and other de-icing materials (cover/prevent runoff to MS4 and ground water contamination); benefits of appropriate on-site infiltration (areas with low exposure to industrial materials such as roofs or employee parking); and proper maintenance of parking lot surfaces (sweeping).
- 4.2.1.6. Provide and document information and training given to MS4 engineers, development and plan review staff, land use planners, and other parties as applicable to learn about Low Impact Development (LID) practices, green infrastructure practices, and to communicate the specific requirements for post-construction control and the associated Best Management Practices (BMPs) chosen within the SWMP.
- 4.2.1.7. Provide outreach activities that promote, publicize, and facilitate the proper use, application, and disposal of pesticides, herbicides, and fertilizers by commercial and private applicators and distributors.
- 4.2.1.8. An effective program shall show evidence of focused messages and audiences as well as demonstration that the defined goal of the program has been achieved. The Permittee shall define the specific messages for each audience. The Permittee shall identify methods that will be used to evaluate the effectiveness of the educational messages and the overall education program. Any methods used to evaluate the effectiveness of the program shall be tied to the defined goals of the program and the overall objective of changes in behavior and knowledge. One method of evaluation of the program may be an evaluation of audience knowledge prior to commencement of the educational message followed by an evaluation after delivery of the message, such as a survey.
- 4.2.1.9. The Permittee shall include written documentation or rationale as to why particular BMPs were chosen for its public education and outreach program.

4.2.2. Public Involvement/Participation

The Permittee shall revise as necessary and implement a program that complies with applicable State and Local public notice requirements. The SWMP shall include ongoing opportunities for public involvement and participation such as advisory panels, public hearings, watershed committees, stewardship programs, environmental activities, other volunteer opportunities, or other similar activities. The Permittee shall involve potentially affected stakeholder groups, which include but is not limited to, regulated MS4s, commercial and industrial businesses, trade associations, environmental groups, homeowners associations, and education organizations. The minimum performance measures are:

- 4.2.2.1. The Permittee shall adopt a program or policy directive to create opportunities for the public to provide input during the decision making processes involving the development, implementation and update of the SWMP document including development and adoption of all required ordinances or regulatory mechanisms.
- 4.2.2.2. The Permittee shall submit a revised draft SWMP document to the *Division* within 180 days of the effective date of this Permit. A final version of the SWMP shall be submitted to the *Division* as well as posted on the Permittee's website.
 - 4.2.2.2.1 The Permittee must provide a mechanism and process for the public to provide input on the SWMP document which shall remain available for public review and input for the life of the Permit.
 - 4.2.2.2.2 The Permittee must have the ability to accept and respond to information submitted by the public, including information on the occurrences of illicit discharges or failure to implement or meet minimum control measure requirements associated with construction activities, development projects, or the Permittee's operations.
- 4.2.2.3. The Permittee shall at a minimum comply with State and local public notice requirements when implementing a public involvement/participation program.
- 4.2.2.4. The Permittee must maintain copies of the documents used to provide public notice and any public comment received as part of the public notice process.
 - 4.2.2.4.1 The Permittee must maintain records of information submitted by the public in accordance with Permit Part 4.2.2.2.1, and any actions the Permittee took to address the information submitted.

4.2.3. Illicit Discharge Detection and Elimination (IDDE)

The Permittee shall revise as necessary, implement and enforce an IDDE program to systematically find and eliminate sources of non-storm water discharges to the MS4 and to implement defined procedures to prevent illicit connections and discharges according to the minimum performance measures listed below. The IDDE program shall be described in writing, included in the Permittee's SWMP document, and contain the elements detailed in this part of the Permit. The minimum performance measures are:

- 4.2.3.1. Maintain a current storm sewer system map of the MS4, showing the location of all municipal storm sewer outfalls with the names and location of all Waters of the State that receive discharges from those outfalls, storm drain pipe and other storm water conveyance structures within the MS4.
- 4.2.3.2. To the extent allowable under State or local law, implement a regulatory mechanism to effectively prohibit through applicable statutes, specifications, contracts, standards, operating procedures, and other documents, illicit discharges to the MS4, including spills, illicit connections, illegal dumping and sanitary sewer overflows ("SSOs"). The Permittee shall require removal of such discharges consistent with Part 4.2.3.6. of this Permit. The Permittee shall have a variety of enforcement options in order to apply escalating enforcement procedures as necessary for the severity of violation and/or the recalcitrance of the violator. Exceptions are discharges pursuant to a separate UPDES Permit (other than the UPDES Permit for discharges from the MS4) and non-storm water discharges listed in Part 1.2.2.2.
- 4.2.3.2.1 The IDDE program shall have adequate legal authority to detect, investigate, eliminate and enforce against non-storm water discharges, including illegal dumping, into the MS4. Adequate legal authority shall consist of an effective regulatory mechanism for the Permittee to implement actions to meet the requirements of the IDDE minimum control measure. The documented IDDE program that is included in the Permittee's SWMP shall include a reference or citation of the authority the Permittee will use to implement all aspects of the IDDE program as well as a description (e.g., standard operating procedure (SOP)) of how the Permittee will remove, or require and ensure the removal of, illicit discharges or connections.
- 4.2.3.3. Implement a written plan to detect and address non-storm water discharges to the MS4, including spills, illicit connections, sanitary sewer overflows and illegal dumping.
- 4.2.3.3.1 Develop and implement written systematic procedures for locating and listing the following priority areas likely to have illicit discharges (if applicable to the jurisdiction):
 - Areas with older infrastructure that are more likely to have illicit connections;
 - Industrial, commercial, or mixed use areas;
 - Areas with a history of past illicit discharges;

- Areas with a history of illegal dumping;
- Areas with onsite sewage disposal systems;
- Areas with older sewer lines or with a history of sewer overflows or cross-connections; and
- Areas upstream of sensitive waterbodies.

The Permittee shall document the basis for its selection of each priority area and create a list of all priority areas identified in the system. This priority area list shall be updated annually to reflect changing priorities.

- 4.2.3.3.2 The Permittee shall continue to implement a program to screen the MS4 for illicit discharges, illegal dumping, and illicit connections in response to complaints from members of the general public, referrals from other governmental entities and UDOT staff observations. The Permittee shall utilize UDOT maintenance staff to observe and scrutinize UDOT's MS4 and outfalls for illicit discharges, illegal dumping and illicit connections during their routine duties. The Permittee shall implement a program for performing field screening on a complaint basis as well as specify the procedures and frequency of dry weather screening (Permit Part 5.2.3.) of all outfalls Statewide.
- 4.2.3.3.3 Develop and implement a plan that specifies those areas which are considered high priority and conduct field assessment of outfalls or other storm drainage features serving the priority areas identified in Part 4.2.3.3.1. Compliance with this provision shall be achieved by assessing at least 20 percent of the priority areas within one year of the effective date of this Permit and at least an additional 20 percent of the priority areas for each year thereafter. All field assessment activities shall utilize an inspection form to document findings. The Permittee shall notify the *Division* of dischargers to the MS4 that need a separate UPDES permit (e.g., Industrial Storm Water Permit, Dewatering Permit).
- 4.2.3.3.4 Conduct dry weather screening of all outfalls that discharge within the Permittee's jurisdiction to a receiving water according to the provisions of Part 5.2.3. in order to detect illicit discharges.
- 4.2.3.4. Implement standard operating procedures (SOPs) or similar type of documents for tracing the source of an illicit discharge at an outfall or within the MS4; including visual inspections, and when necessary, opening manholes, using mobile cameras, using field tests of selected chemical parameters as indicators of discharge sources, collecting and analyzing water samples for the purpose of determining sanctions or penalties, and/or other detailed inspection procedures.
- 4.2.3.5. Develop and implement SOPs or similar type of documents for characterizing the nature of, and the potential public or environmental threat posed by, any illicit discharges found by or reported to the Permittee by the hotline or other telephone number described in 4.2.3.9. These procedures shall include detailed instructions for evaluating how the discharge shall be immediately contained and steps to be taken for containment of the discharge. Compliance with this provision will be achieved by initiating an investigation immediately upon being alerted of a potential illicit discharge.

- 4.2.3.5.1 When the source of a non-storm water discharge is identified and confirmed, the Permittee shall record the following information in an inspection report: the date the Permittee became aware of the non-storm water discharge, the date the Permittee initiated an investigation of the discharge, the date the discharge was observed, the location of the discharge, a description of the discharge, the method of discovery, date of removal, repair, or enforcement action; date, and method of removal verification. Analytical monitoring may be necessary to aid in the identification of potential sources of an illicit discharge and to characterize the nature of the illicit discharge. The decision process for utilizing analytical monitoring shall be fully documented in the inspection report.
- 4.2.3.6. Develop and implement standard operating procedures (SOPs) or similar type of documents for ceasing the illicit discharge, including notification of appropriate authorities; notification of the property owner; technical assistance for removing the source of the discharge or otherwise eliminating the discharge including any spilled material that has the potential to be discharged to the MS4 during a subsequent precipitation event; follow-up inspections; and escalating enforcement and legal actions if the discharge is not eliminated. Illicit discharges to the MS4 are prohibited. Upon detection, the Permittee shall require immediate cessation of improper disposal practices upon confirmation of responsible parties in accordance with its enforceable legal authorities established pursuant to Part 4.2.3.2.1. of this Permit.
- 4.2.3.6.1 All IDDE investigations shall be thoroughly documented and documentation may be requested at any time by the *Division*. If a Permittee is unable to meet the minimum performance measures outlined in Parts 4.2.3.5. or 4.2.3.6., the Permittee shall immediately submit to the *Division* written documentation or rationale describing the circumstances why compliance with the minimum performance measures was not possible. All IDDE documentation shall be retained by the Permittee as required by the SWMP document.
- 4.2.3.7. The Permittee shall inform public employees, businesses, and the general public of hazards associated with illicit discharges and improper disposal of waste.
- 4.2.3.8. The Permittee shall promote or provide services for the collection of household hazardous waste.
- 4.2.3.9. The Permittee shall publicly list and publicize a hotline or other local telephone number for public reporting of spills and other illicit discharges. A written record shall be kept of all calls received, all follow-up actions taken, and any feedback received from public education efforts.
- 4.2.3.9.1 The Permittee shall implement a written spill/illicit discharge response procedure, and a flow chart for internal use, that shows the procedures for responding to public referrals of illicit discharges, the various responsible agencies and their contacts, and who would be involved in illicit discharge incident response, even if it is a different entity other than the Permittee. The procedure shall include all applicable written agreements and be incorporated as part of the IDDE program and incorporated into the Permittee's SWMP document. The procedure shall be maintained and updated as changes occur.

- 4.2.3.10. The Permittee shall adopt and implement procedures for program evaluation and assessment which include maintaining a database for mapping, tracking of the number and type of spills or illicit discharges identified; and inspections conducted.
- 4.2.3.11. The Permittee shall at a minimum, ensure that all UDOT staff, contracted staff, or other responsible entities receives training about the IDDE program including identification, investigation, termination, cleanup, and reporting of illicit discharges including spills, improper disposal, and illicit connections. UDOT shall ensure that all new hires are trained before commencing duties related to storm water quality and the requirements of this Permit and annually thereafter, at a minimum. Follow-up training shall be provided as needed to address changes in procedures, methods or staffing. The Permittee shall provide training to all field staff that as part of their normal job responsibilities might come into contact with or otherwise observe an illicit discharge or illicit connection to the MS4. The Permittee shall also train office personnel who might receive initial reports of illicit discharges. Training shall include how to identify a spill, an improper disposal, or an illicit connection to the MS4 and proper procedures for reporting the illicit discharge. Training records must be kept and shall include dates, activities or course descriptions, and names and positions of staff in attendance. The Permittee shall include a summary of such training in the annual report.
- 4.2.3.12. The *Division* reserves the right to request documentation or further study of a particular non-storm water discharge of concern, to require a reasonable basis for allowing the non-storm water discharge and excluding the discharge from the Permittee's program, and to require inclusion of the discharge in the Permittee's program, if water quality concerns cannot otherwise be reasonably satisfied.

4.2.4. Construction Site Storm Water Runoff Control

The Permittee shall revise as necessary, implement and enforce a Statewide program to reduce pollutants in any storm water runoff to the MS4 from construction sites with a land disturbance of greater than or equal to one acre, including projects less than one acre that are part of a larger common plan of development or sale according to the minimum performance measures listed below. The minimum performance measures are:

- 4.2.4.1. Revise as necessary and adopt contract provisions or other regulatory mechanisms that requires the use of erosion and sediment control practices at construction sites. The regulatory mechanism shall, at a minimum, be equivalent to the requirements set forth in the most current UPDES Storm Water General Permits for Construction Activities, which can be found at: <http://www.deq.utah.gov/Permits/water/updes/stormwatercon.htm>. The regulatory mechanism shall include sanctions to ensure compliance. The regulatory mechanism shall apply, at a minimum, to construction projects disturbing greater than or equal to one acre and to construction projects of less than one acre that are part of a larger common plan of development or sale. Existing local requirements to apply storm water controls at smaller sites shall be retained. As necessary to comply with the terms and conditions of this Permit, the Permittee must establish communication, coordination, cooperation and collaboration activities with local government entities. This Permit does not preempt or supersede the authority of local agencies to prohibit, restrict, or control discharges to storm drain systems or other water courses within their jurisdiction.
- 4.2.4.1.1 The regulatory mechanism shall, at a minimum, require construction operators to apply for coverage under State storm water permits, the UPDES Storm Water General Permits for Construction Activities, prepare a Storm Water Pollution Prevention Plan (SWPPP) and apply sediment and erosion control BMPs as necessary to protect water quality, reduce the discharge of pollutants, and control waste such as, but not limited to, discarded building materials, concrete truck washout, chemicals, litter and sanitary waste at the construction site that may cause adverse impacts to water quality.
- 4.2.4.1.2. The regulatory mechanism shall include a provision for access by UDOT personnel to inspect construction storm water BMPs on private properties that discharge to the MS4.
- 4.2.4.2. Develop a written enforcement strategy and implement the enforcement provisions of the regulatory mechanism which shall include:
 - 4.2.4.2.1. Standard operating procedures (SOPs) or similar type of documents that include specific processes and sanctions to minimize the occurrence of, and obtain compliance from violators which shall include appropriate, escalating enforcement procedures and actions.
 - 4.2.4.2.2. Documentation and tracking of all enforcement actions.

- 4.2.4.3. Develop and implement SOPs or similar type of documents for pre-construction Storm Water Pollution Prevention Plan (SWPPP) review and keep records for, at a minimum, all construction sites that disturb greater than or equal to one acre, including projects less than one acre that are part of a larger common plan of development or sale, to ensure plans are complete and in compliance with State and Local regulations. The Permittee shall keep records of these projects for five years or until construction is completed, whichever is longer. Prior to construction, the Permittee shall:
- 4.2.4.3.1 Conduct a pre-construction SWPPP review which includes a review of the site design, the planned operations at the construction site, planned BMPs during the construction phase, and the planned BMPs to be used to manage runoff created after development.
 - 4.2.4.3.2 Incorporate into the SWPPP review procedures the consideration of potential water quality impacts and procedures for pre-construction review which shall include the use of a checklist.
 - 4.2.4.3.3 Incorporate into the SWPPP review procedures an evaluation of opportunities for use of low impact design (LID) and green infrastructure and where the opportunity exists, encourage such BMPs to be incorporated into the site design.
 - 4.2.4.3.4 Identify priority construction sites, including at a minimum those construction sites discharging directly into or immediately upstream of waters that the State recognizes as impaired (for sediment) or high quality;
- 4.2.4.4. The Permittee shall develop and implement SOPs or similar type of documents for construction site inspection and enforcement of construction erosion and sediment control requirements and storm water pollution control measures. The procedures shall clearly define who is responsible for site inspections as well as who has authority to implement enforcement procedures. The Permittee shall have the authority to the extent authorized by law to impose sanctions to ensure compliance with the local program. These procedures and regulatory authorities shall be written and documented in the SWMP. The construction site storm water runoff control inspection program shall provide:
- 4.2.4.4.1 Inspections of all new construction sites with a land disturbance of greater than or equal to one acre, including projects less than one acre that are part of a larger common plan of development or sale at least monthly by qualified personnel using the Construction Storm Water Inspection Form (Checklist) found on the *Division's* website at <http://www.deq.utah.gov/Permits/water/updes/stormwatercon.htm> or a comparable form as approved by the *Division*.
 - 4.2.4.4.2 The Permittee shall inspect all phases of construction: prior to land disturbance, during active construction, and following active construction. UDOT shall include in its SWMP document a procedure for being notified by construction operators/owners of their completion of active construction so that verification of final stabilization and removal of all temporary control measures may be conducted.
 - 4.2.4.4.3 Inspections by the Permittee of priority construction sites defined in Part 7.39. must be conducted at least biweekly (every 2 weeks) using the Construction Storm Water

Inspection Form (Checklist) found on the *Division's* website at
<http://www.deq.utah.gov/Permits/water/updes/stormwatercon.htm>

- 4.2.4.4.4 Based on site inspection findings the Permittee shall take necessary follow-up actions (i.e., reinspection, enforcement) to ensure compliance in accordance with the Permittee's enforcement strategy. These follow-up and enforcement actions shall be tracked and documented.
- 4.2.4.5. The Permittee shall ensure that all staff, contracted staff, and other responsible entities, whose primary job duties are related to implementing the construction storm water program, including permitting, plan review, construction site inspections, and enforcement, are trained to conduct these activities. The training can be conducted by UDOT or outside parties. Such training shall extend to third-party inspectors and plan reviewers as well. UDOT shall ensure that all new hires are trained before commencing duties related to storm water quality and the requirements of this Permit and annually thereafter, at a minimum. Follow-up training shall be provided as needed to address changes in procedures, methods or staffing. Training records must be kept and shall include dates, activities or course descriptions, and names and positions of staff in attendance.
- 4.2.4.6. The Permittee shall revise and implement a procedure to maintain records of all projects disturbing greater than or equal to one acre, including projects less than one acre that are part of a larger common plan of development or sale. The Permittee shall keep records which include but are not limited to, site plan reviews, SWPPPs, inspections and enforcement actions including verbal warnings, stop work orders, warning letters, notices of violation, and other enforcement records. The Permittee shall keep records of these projects for five years or until construction is completed, whichever is longer.

4.2.5. Long-Term Storm Water Management in New Development and Redevelopment (Post-Construction Storm Water Management)

The Permittee shall revise as necessary, implement and enforce a program to address post-construction storm water runoff to the MS4 from new development and redevelopment construction projects disturbing greater than or equal to one acre, including projects less than one acre that are part of a larger common plan of development or sale, according to the minimum performance measures listed below. The objective of this control measure is for the hydrology associated with new development to mirror the pre-development hydrology of the previously undeveloped site or to improve the hydrology of a redeveloped site and reduce the discharge of storm water. The water quality considerations of this minimum control measure do not replace or substitute for water quantity or flood management requirements implemented on the local level for new developments. The water quality controls may be incorporated into the design of structures intended for flow control; or water quality control may be achieved with separate control measures.

The minimum performance measures are:

- 4.2.5.1. Adopt contract provisions or other regulatory mechanism that requires long-term post-construction storm water controls at new development and redevelopment sites. The ordinance or other regulatory mechanism shall apply, at a minimum, to new development and redevelopment sites that discharge to the MS4 and that disturb greater than or equal to one acre, including projects less than one acre that are part of a larger common plan of development or sale. The contract provisions or other regulatory mechanism shall require BMP selection, design, installation, operation and maintenance standards necessary to protect water quality and reduce the discharge of pollutants to the MS4. As necessary to comply with the terms and conditions of this Permit, the Permittee must establish communication, coordination, cooperation and collaboration activities with local government entities. This Permit does not preempt or supersede the authority of local agencies to prohibit, restrict, or control discharges to storm drain systems or other water courses within their jurisdiction.
- 4.2.5.1.1 Documentation on how the requirements of the contract provisions or other regulatory mechanism will protect water quality and reduce the discharge of pollutants to the MS4. Documentation shall include:
- How long-term storm water BMPs were selected;
 - The pollutant removal expected from the selected BMPs; and
 - The technical basis which supports the performance claims for the selected BMPs.
- 4.2.5.2. Implement an enforcement strategy and implement the enforcement provisions of the ordinance or other regulatory mechanism. Procedures for enforcement of BMPs include:
- 4.2.5.2.1 Procedures that include specific processes and sanctions to minimize the occurrence of, and obtain compliance from, chronic and recalcitrant violators which shall include appropriate, escalating enforcement procedures and actions.

4.2.5.3. The Permittee's new development/redevelopment program shall have requirements or standards to ensure that any storm water controls or management practices for new development and redevelopment will prevent or minimize impacts to water quality.

4.2.5.3.1 The Permittee's new development/redevelopment program shall include non-structural BMPs such as requirements and standards to minimize development in areas susceptible to erosion and sediment loss; to minimize the disturbance of native soils and vegetation; to preserve areas that provide important water quality benefits; to implement measures for flood control; and to protect the integrity of natural resources and sensitive areas.

4.2.5.3.2 For new development or redevelopment projects that disturb greater than or equal to one acre, including projects less than one acre that are part of a larger common plan of development or sale, the program shall include a process which requires the evaluation of a Low Impact Development (LID) approach which encourages the implementation of structural BMPs, where practicable, that infiltrate, evapotranspire or harvest and use storm water from the site to protect water quality. Structural controls may include green infrastructure practices such as rainwater harvesting, rain gardens, permeable pavement, and vegetated swales. If an LID approach cannot be utilized, the Permittee must document an explanation of the reasons preventing this approach and the rationale for the chosen alternative controls.

Since 2010, rainwater harvesting is legal in the State of Utah. Depending on the volume of rainwater collected and stored for beneficial use, the Permittee may or may not be required to register the use with the Utah Division of Water Rights at their website, <http://waterrights.utah.gov/forms/rainwater.asp>.

4.2.5.3.3 The Permittee shall develop a general plan to address the potential of retrofitting existing developed sites that disturb greater than or equal to one acre, including projects less than one acre that are part of a larger common plan of development or sale that are adversely impacting water quality. The plan shall be developed to emphasize controls that infiltrate, evapotranspire or harvest and use storm water discharges. The plan shall include a ranking of sites to determine those best suited for retrofitting as well as those that could later be considered for retrofitting. The Permittees' existing developed sites include but are not limited to roads, maintenance facilities and other UDOT-owned and operated properties. The Permittee shall include the following when developing the criteria for the plan:

- Proximity to waterbody
- Status of waterbody to improve impaired waterbodies and protect unimpaired waterbodies
- Hydrologic condition of the receiving waterbody
- Proximity to sensitive ecosystem or protected area
- Any upcoming sites that could be further enhanced by retrofitting storm water controls

4.2.5.3.4 The Permittee shall define specific hydrologic method or methods for calculating runoff volumes and flow rates to ensure consistent sizing of structural BMPs in their jurisdiction and to facilitate plan review. Specific criteria which require that Best Management Practices (BMPs) are designed to reduce pollutants in storm water from

a specific design storm shall be incorporated into the Permittee's post-construction minimum control measure and documented in the SWMP. The Permittee shall apply the technical standards in the UDOT Drainage Design Manual for the planning, design, and operations and maintenance of storm water facilities covered under this Permit.

- 4.2.5.4. The Permittee shall adopt and implement procedures for site plan review which incorporate consideration of water quality impacts. Prior to construction, the Permittee shall:
 - 4.2.5.4.1 Review long-term storm water management plans for, at a minimum, all new development and redevelopment sites that disturb greater than or equal to one acre, including projects less than one acre that are part of a larger common plan of development or sale, to ensure that the plans include long-term storm water management measures that meet the requirements of this minimum control measure.
 - 4.2.5.4.2 Provide contractors with preferred design specifications to more effectively reduce pollutants in storm water for different development types and projects located in, adjacent to, or discharging to environmentally sensitive areas.
 - 4.2.5.4.3 Maintain a representative copy of information that is provided to design professionals; and if information is distributed to a large number of design professionals at once, the dates of the mailings and lists of recipients.
- 4.2.5.5. The Permittee shall adopt and implement SOPs or similar type of documents for site inspection and enforcement of post-construction storm water control measures. These procedures shall ensure adequate ongoing long-term operation and maintenance of approved storm water control measures.
 - 4.2.5.5.1 The contact provisions or other regulatory mechanism shall include provisions for both construction-phase and post-construction access for the Permittee to inspect storm water control measures on private properties that discharge to the MS4 to ensure that adequate maintenance is being performed. The Permittee must ensure the continued maintenance of storm water control measures on new developments or redevelopments that disturb greater than or equal to one acre, including projects less than one acre that are part of a larger common plan of development or sale. The ordinance or other regulatory mechanism may, in lieu of requiring that the Permittee's staff inspect and maintain storm water controls on private property, instead require private property owner/operators or qualified third parties to conduct maintenance and provide annual certification that adequate maintenance has been performed and the structural controls are operating as designed to protect water quality.
 - 4.2.5.5.2 Permanent structural BMPs shall be inspected at least once during installation by qualified personnel. The Permittee shall confirm that the as-built plan confirms to the field conditions.
 - 4.2.5.5.3 Inspections and any necessary maintenance shall be conducted annually by either the Permittee or through a maintenance agreement, the property owner/operator. On sites where the property owner/operator is conducting maintenance, the Permittee shall inspect those storm water control measures at least once every five years, or

more frequently as determined by the Permittee to verify and ensure that adequate maintenance is being performed. The Permittee shall document its findings in an inspection report which includes the following:

- Inspection date;
- Name and signature of inspector;
- Project location
- Current ownership information
- A description of the condition of the storm water control measure including the quality of: vegetation and soils; inlet and outlet channels and structures; catch basins; spillways; weirs, and other control structures; and sediment and debris accumulation in storage as well as in and around inlet and outlet structures;
- Specific maintenance issues or violations found that need to be corrected by the property owner or operator along with deadlines and reinspection dates.

4.2.5.6. The Permittee shall provide adequate training for all staff involved in post-construction storm water management, planning and review, and inspections and enforcement. Training shall be provided or made available for staff in the fundamentals of long-term storm water management through the use of structural and non-structural control methods. The training records to be kept include dates, activities or course descriptions, and names and positions of staff in attendance. The Permittee shall ensure that all new hires are trained before commencing duties related to storm water quality and the requirements of this Permit and annually thereafter, at a minimum. Follow-up training shall be provided as needed to address changes in procedures, methods or staffing.

4.2.5.7. The Permittee shall maintain an inventory of all post-construction structural storm water control measures installed and implemented at new development and redeveloped sites that disturb greater than or equal to one acre, including projects less than one acre that are part of a larger common plan of development or sale. This inventory shall include both public and private sector sites located within the Permittee's service area.

4.2.5.7.1 Each entry to the inventory shall include basic information on each project, such as project's name, owner's name and contact information, location, start/end date, etc. In addition, inventory entries shall include the following for each project:

- Short description of each storm water control measure (type, number, design or performance specifications);
- Short description of maintenance requirements (frequency of required maintenance and inspections); and
- Inspection information (date, findings, follow up activities, prioritization of follow-up activities, compliance status).

4.2.5.7.2 Based on inspections conducted pursuant to Part 4.2.5.5., the Permittee shall update the inventory as appropriate where changes occur in property ownership or the specific control measures implemented at the site.

4.2.6. **Pollution Prevention and Good Housekeeping for UDOT Facilities and Operations**

The Permittee shall develop and implement an operations and maintenance (O & M) program for Permittee-owned or operated facilities, operations and structural storm water controls that includes standard operating procedures (SOPs) or similar type of documents and a training component that have the ultimate goal of preventing or reducing pollutant runoff from all Permittee-owned or operated facilities and operations. Components of an O & M program shall be included in the SWMP document and shall identify the department (and where appropriate, the specific staff) responsible for performing each activity described in this section. The Permittee shall develop an inventory of all such Permittee-owned or operated facilities. The Permittee shall review this inventory annually and update as necessary. The minimum performance measures are:

4.2.6.1. The Permittee shall develop and keep current a written inventory of Permittee-owned or operated facilities and storm water controls that may include but is not limited to:

- Equipment storage and maintenance facilities
- Fuel farms
- Hazardous waste disposal facilities
- Hazardous waste handling and transfer facilities
- Materials storage yards
- Pesticide/Herbicide/fertilizer storage facilities
- Permittee-owned or operated buildings
- Public parking lots
- Salt/sand storage facilities
- Snow disposal/storage areas
- Brine making facilities
- Solid waste handling and transfer facilities
- Street repair and maintenance sites
- Vehicle storage and maintenance yards
- Permittee-owned and/or maintained structural storm water controls

4.2.6.2. The Permittee shall assess the written inventory of Permittee-owned or operated facilities, operations and storm water controls identified in Part 4.2.6.1. for their potential to discharge to storm water the following typical pollutants of concern for highway discharges which include, but are not limited to total suspended solids, sediment, petroleum products, chlorides, and heavy metals (e.g., zinc, lead). The assessment shall also consider the amount of urban pollutants stored at the site, the identification of improperly stored materials, activities that shall be performed outside (e.g., changing automotive fluids), proximity to waterbodies, poor housekeeping practices, and discharge of pollutant(s) of concern to impaired water(s). Other pollutants may be associated with, but not generated directly from, the municipally-owned or operated facilities, such as bacteria, chlorine, organic matter, etc. Therefore, the Permittee shall determine additional pollutants associated with its facilities that could be found in storm water discharges. A description of the assessment process and findings shall be included in the SWMP document.

4.2.6.3 The Permittee shall revise as necessary and implement a Storm Water Pollution Prevention Plan (SWPPP) for each Permittee-owned or operated facility. The SWPPP shall identify potential sources of pollution that may reasonably be expected to affect the quality of storm water discharges associated with activity from the facility. The SWPPP shall describe and ensure the implementation of practices that are to be used to reduce the pollutants in storm water discharges associated with activity at the facility and to assure compliance with the terms and conditions of this Permit. The SWPPP shall include a site map showing the following information:

- Property boundaries;
- Buildings and impervious surfaces;
- Directions of storm water flow (use arrows);
- Locations of structural control measures;
- Location and name of the nearest defined drainage(s) which could receive runoff from the facility, whether it contains water or not;
- Locations of all storm water conveyances including ditches, pipes, basins, inlets, and swales;
- Locations where the following activities are exposed to storm water:
 - Fixed fueling operations;
 - Vehicle and equipment maintenance and/or cleaning areas;
 - Brine making areas;
 - Loading/unloading areas;
 - Waste storage or disposal areas;
 - Liquid storage tanks;
 - Process and equipment operating areas;
 - Storage or disposal areas for significant materials;
- Locations where significant spills or leaks have occurred;
- Locations of all analytical and visual storm water monitoring points;
- Locations of storm water inlets and outfalls, with a unique identification code for each outfall and an approximate outline of the areas draining to each outfall;
- Locations of all non-storm water discharges;
- Locations of sources of run-on to your site from adjacent property.

This document shall be tailored and retained at all UDOT facility locations.

4.2.6.4. The Permittee shall revise as necessary and implement facility-specific standard operating procedures (SOPs) or similar type of documents for each facility, operation, and storm water control identified in Part 4.2.6.1. The SOPs shall include BMPs that, when applied to the UDOT operation, facility or storm water control will protect water quality and reduce the discharge of pollutants to the MS4. Low impact development (LID) techniques shall be considered for all new and redeveloped Permittee-owned or operated facilities. The following facilities are typical facilities for which SOPs shall be developed:

4.2.6.4.1 Buildings and facilities: The O & M program shall address, but is not limited to: Permittee-owned or operated offices, parking garages, and other Permittee-owned or

operated buildings or utilities. The SOPs shall address the use, storage and disposal of chemicals and ensure through employee training, that those responsible for handling these products understand and implement the SOPs. All Permittee-owned or operated facilities shall develop and ensure that spill prevention plans are in place, if applicable, and coordinate with the local fire department as necessary. The SOPs shall address dumpsters and other waste management which includes, but is not limited to, cleaning, washing, painting and other maintenance activities. The O & M program shall include schedules and SOPs for sweeping parking lots and keeping the area surrounding the facilities clean to minimize runoff of pollutants. Within **180 days** after the Permittee's SWMP submittal to the *Division*, the Permittee shall develop an inventory of floor drains inside Permittee-owned or operated buildings. Other Permittee-owned or operated buildings shall be included as deemed necessary by the Permittee. The inventory shall be kept current. The Permittee shall ensure that all floor drains discharge to appropriate locations. Within **90 days** after the Permittee's SWMP submittal to the *Division*, the Permittee shall develop site maps/diagrams to evaluate storm water discharges (See Permit Part 4.2.6.3.). The Permittee shall ensure that only storm water and other allowable discharges (1.2.2.2) are allowed into these drains and that the appropriate BMPs are in place to minimize pollutants from entering the MS4.

- 4.2.6.4.2 Material storage areas, heavy equipment storage areas and maintenance areas. The Permittee shall develop and implement SOPs to protect water quality at each of these facilities owned or operated by the Permittee. All stored materials shall be managed with the appropriate BMPs to prevent the discharge of contaminants to the MS4 and Waters of the State. Storage piles of salt or other materials used for deicing shall be enclosed or covered to prevent exposure to precipitation, except for exposure resulting from adding or removing materials from the pile. The *Division* may waive this requirement for salt piles located in areas where surface and/or ground waters are already high in concentrations of salt.
- 4.2.6.4.3 Right-of-ways and open space. The O & M program shall address, but is not limited to: SOPs for the proper application, storage, and disposal of fertilizer, pesticides, and herbicides including minimizing the use of these products and using only in accordance with manufacturer's instruction; sediment and erosion control; evaluation of turf maintenance and landscaping activities to ensure practices are protective of water quality such as, proper disposal of lawn clippings and vegetation, and use of alternative landscaping materials such as drought tolerant plants. The SOPs shall also address the proper cleaning of maintenance equipment, building exterior, trash containers and the disposal of the associated waste and wastewater.
- 4.2.6.4.4 Vehicle and Equipment. The O & M program shall address, but it not limited to: SOPs that address vehicle maintenance and repair activities that occur on Permittee-owned or operated vehicles. BMPs shall include using drip pans and absorbents under or around leaky vehicles and equipment or storing indoors where feasible. Fueling areas for Permittee-owned or operated vehicles shall be evaluated. If possible, place fueling areas under cover in order to minimize exposure. The O & M program shall include SOPs to ensure that vehicle and equipment wash waters are not discharged to the MS4 or Waters of the State. This Permit strictly prohibits such discharges.

- 4.2.6.4.5 Roads, highways, and parking lots. The O & M program shall address, but is not limited to: SOPs and schedule for sweeping streets, roads, highways and Permittee-owned or operated parking lots and any other BMPs designed to reduce road and parking lot debris and other pollutants from entering the MS4; road and parking lot maintenance, including pothole repair, pavement marking, sealing and repaving; cold weather operations, including plowing, sanding, and application of deicing compounds and maintenance of snow disposal areas; right-of-way maintenance, including mowing, herbicide, pesticide and fertilizer application; and UDOT-sponsored events such as large outdoor festivals. The Permittee shall ensure that areas used for snow storage will not result in discharges of pollutants to receiving waters.
- 4.2.6.4.6 Storm water collection and conveyance system. The O & M program shall address, but is not limited to: SOPs and schedule for the regular inspection, cleaning, and repair of catch basins, storm water conveyance pipes, ditches and irrigation canals, culverts, structural storm water controls, and structural runoff treatment and/or flow control facilities. The Permittee shall implement catch basin cleaning, storm water system maintenance, scheduled structural BMP inspections and maintenance, and pollution prevention/good housekeeping practices. The Permittee shall prioritize storm sewer system maintenance, with the highest priority areas being maintained at the greatest frequency. Priorities shall be driven by water quality concerns, the condition of the receiving water, the amount and type of material that typically accumulates in an area, or other location-specific factors. All Permittee-owned or operated storm water structural BMPs including but not limited to, swales, retention/detention basins or other structures shall be inspected annually to ensure that they are properly maintained to reduce the discharge of pollutants into receiving waters. The Permittee shall develop, ensure, and document proper disposal methods of all waste and wastewater removed from the storm water conveyance system. These disposal methods apply to, but are not limited to, street sweeping, catch basin, and structural BMP cleaning and maintenance. Materials removed from the MS4 shall be dewatered in a contained, impervious area and discharged to the local sanitary sewer (with approval of local authorities) where feasible. The solid material shall be stored and disposed of properly to avoid discharge to Waters of the State during a storm event. Any other treatment and disposal measures shall be reviewed and approved by the *Division*. Some materials removed from storm drains and open channels may require special handling and disposal, and may not be authorized to be disposed of in a landfill.
- 4.2.6.4.7. Other facilities and operations The Permittee shall identify any facilities and operations not listed above that would reasonably be expected to discharge contaminated runoff, and develop, implement, and document the appropriate BMPs to protect water quality from discharges from these sites in the O & M program.
- 4.2.6.5. If a Permittee contracts with a third-party to conduct facility, operations, or structural storm water BMP maintenance, the contractor shall be held to the same standards as the Permittee, including all necessary training concerning the requirements of this Permit as applicable. This expectation shall be defined in contracts between the Permittee and its contractors. The Permittee shall be responsible for ensuring, through contractually-required documentation or periodic site visits that contractors are using appropriate storm water controls and following the standard operating

procedures, storm water control measures, and good housekeeping practices of the Permittee.

- 4.2.6.6 An O & M program designed for Permittee-owned or operated facilities shall include the following inspections:
- 4.2.6.6.1 Weekly visual inspections: The Permittee shall perform weekly, or more frequent as necessary, visual inspections of UDOT facilities in accordance with the developed SOPs to minimize the potential for pollutant discharge. The Permittee shall look for evidence of spills and immediately clean them up to prevent contact with precipitation or runoff. The weekly inspections shall be tracked in a log for every facility and records kept. The inspection log shall also include any identified deficiencies and the corrective actions taken to fix the deficiencies.
- 4.2.6.6.2 Quarterly comprehensive inspections: At least once per quarter, a comprehensive inspection of UDOT facilities, including all storm water controls, shall be performed, with specific attention paid to waste storage areas, dumpsters, vehicle and equipment maintenance/fueling areas, material handling areas, salt storage and brine making areas and similar pollutant-generating areas. The quarterly inspection results shall be documented and records kept. This inspection shall be done in accordance with the developed SOPs. An inspection report shall also include any identified deficiencies and the corrective actions taken to remedy the deficiencies.
- 4.2.6.6.3 Quarterly visual observation of storm water discharges: At least once per quarter, the Permittee shall visually observe the quality of the storm water discharges from the UDOT facilities (unless climate conditions preclude doing so, in which case the Permittee shall attempt to evaluate the discharges four times during the wet season). Examinations shall be made of samples collected within the first **30** minutes (or soon thereafter as practical, but not to exceed one hour) of when the runoff or snowmelt begins discharging. The examinations shall document observations of color, odor, clarity, floating solids, settled solids, suspended solids, foam, oil sheen, and other obvious indicators of storm water pollution. No analytical tests are required to be performed on the samples collected for visual observation as prescribed in this section of the Permit. All such samples shall be collected from the discharge resulting from a storm event that is greater than 0.1 inches in magnitude and that occurs at least 72 hours from the previously measurable (greater than 0.1 inch rainfall) storm event. Any observed problems (e.g., color, foam, sheen, turbidity) that can be associated with pollutant sources or controls shall be remedied to prevent discharge to the storm drain system. Visual observations shall be documented and records kept with the SWPPP. This inspection shall be done in accordance with the developed SOPs. The inspection report shall also include any identified deficiencies and the corrective actions taken to remedy the deficiencies.
- 4.2.6.7. The Permittee shall develop and implement a process to assess the water quality impacts in the design of all new flood management structural controls that are associated with the Permittee or that discharge to the MS4. This process shall include consideration of controls that can be used to minimize the impacts to water quality and hydrology while still meeting project objectives. A description of this process shall be included in the SWMP document.

- 4.2.6.7.1 Existing flood management structural controls shall be assessed to determine whether changes or additions shall be made to improve water quality. A description of this process and determinations shall be included in the SWMP document.
- 4.2.6.8. Construction Projects. All construction projects disturbing greater than or equal to one acre, including projects less than one acre that are part of a larger common plan of development or sale, owned or operated by the Permittee are required to be covered under the General UPDES Permit for Storm Water Discharges Associated with Construction Activities.
- 4.2.6.9. The Permittee shall provide training for all employees, contracted staff, and other responsible entities that have primary construction, operation, or maintenance job functions that are likely to impact storm water quality. The Permittee shall identify target individuals to participate in the training sessions and ensure that all such employees receive training upon being hired and annually thereafter, at a minimum. Training shall address the importance of protecting water quality, the requirements of this Permit, operation and maintenance requirements, inspection procedures, ways to perform their job activities to prevent or minimize impacts to water quality, SOPs for the various Permittee-owned or operated facilities and procedures for reporting water quality concerns, including potential illicit discharges. The Permittee shall ensure that all new hires are trained before commencing duties related to storm water quality and the requirements of this Permit and annually thereafter, at a minimum. Follow-up training shall be provided as needed to address changes in procedures, methods or staffing. Training records must be kept and shall include dates, activities or course descriptions, and names and positions of staff in attendance.

4.3. Industrial and High Risk Runoff

The Permittee shall implement a program to promote proper management of industrial sites that directly connect to UDOT right-of-way regarding storm water quality and industrial best management practices. The Permittee shall provide education and outreach on pollutants in storm water discharges to the MS4 and Waters of the State from industrial facilities that the Permittee determines are contributing or have the potential to contribute a substantial pollutant loading to the Permittee's storm sewer system.

4.3.1. The program shall provide education and outreach to promote proper management of potential pollutants in storm water discharges from industrial facilities that directly connect to UDOT right-of-way. Industrial Sites as defined at 40 CFR 122.26(b)(14), include the following three categories:

- Industrial Facilities subject to the Multi Sector General Permit or individual UPDES permit
- Facilities subject to Title III of the Superfund Amendments and Reauthorization Act (SARA)
- Hazardous waste treatment, disposal, storage and recovery facilities

4.3.2. The Permittee shall provide written notification to the *Division* identifying the location of the discharge and summarizing information obtained by the Permittee pertaining to the operator and water quality concerns when storm water runoff from industrial facilities that directly connect to UDOT right-of-way is identified by the Permittee as having a negative water quality impact on the discharge. The report shall be provided to the *Division* within **15** days of the discovery.

4.3.3. The Permittee shall provide training to applicable UDOT staff, contracted staff and other responsible entities to inform them of the Permit requirements of this program area. The Permittee shall ensure that all UDOT staff, contracted staff and other responsible entities receive training upon being hired and annual training thereafter, at a minimum. Follow-up training shall be provided as needed to address changes in procedures, methods or staffing.

4.3.3.1. Training records must be kept and shall include dates, activities or course descriptions, and names and positions of staff in attendance.

4.3.4. The Permittee shall develop and implement SOPs for adding new industrial facility connections to the storm sewer map.

4.4. Sharing Responsibility

4.4.1. Implementation of one or more of the six minimum measures may be shared with another entity, or the entity may fully take over the measure. A Permittee may rely on another entity only if:

4.4.2. The other entity, in fact, implements the control measure;

- 4.4.3. The particular control measure, or component of that measure, is at least as stringent as the corresponding Permit requirement;
- 4.4.4. The other entity agrees to implement the control measure through a written agreement. This obligation shall be maintained as part of the description given in the Permittee's SWMP document. If the other entity agrees to report on the minimum control measure, the Permittee shall supply the other entity with the reporting requirements contained in Part 5.6. of this Permit. If the other entity fails to implement the control measure, then the Permittee remains liable for any discharges due to that failure to implement; and
- 4.4.5. The Permittee conducts training of the responsible entity on the Permit requirements and applicable standard operating procedures.

4.5. Reviewing and Updating Storm Water Management Programs

- 4.5.1. Storm Water Management Program Review: The Permittee shall conduct, at a minimum, an annual review of the SWMP document in conjunction with preparation of the annual report required in Part 5.5.
- 4.5.2. *Storm Water Management Program Update:* A Permittee may change the SWMP document during the life of the Permit in accordance with the following procedures:
 - 4.5.2.1. Changes adding (but not subtracting or replacing) components, controls, or requirements to the SWMP document may be made at any time upon written notification to the *Division*.
 - 4.5.2.2. Changes replacing an ineffective or unfeasible BMP specifically identified in the SWMP document with an alternate BMP may be adopted at any time, provided the analysis is clearly outlined and subsequently approved by the *Division*. An analysis shall include:
 - 4.5.2.2.1 An explanation of why the BMP is ineffective or infeasible,
 - 4.5.2.2.2 Expectations or report on the effectiveness of the replacement BMP, and
 - 4.5.2.2.3 An analysis of why the replacement BMP is expected to achieve the goals of the BMP to be replaced, or has achieved those goals.
- 4.5.3. Change requests or notifications shall be made in writing and signed in accordance with Part 6.8.
- 4.5.4. Change requests or notifications will receive confirmation and approval or denial in writing from the *Division*.
- 4.5.5. Storm Water Management Program Updates required by the *Division*: The *Division* may require changes to the SWMP as needed to:
 - 4.5.5.1. Address impacts on receiving water quality caused, or contributed to, by discharges from the MS4;

- 4.5.5.2. Include more stringent requirements necessary to comply with new Federal regulatory requirements; or
- 4.5.5.3. Include such other conditions deemed necessary by the *Division* to comply with the goals and requirements of the Clean Water Act.

5.0 **Narrative Standard, Monitoring, Recordkeeping and Reporting**

5.1 **Narrative Standard**

It shall be unlawful, and a violation of this Permit, for the Permittee to discharge or place any waste or other substance in such a way as will be or may become offensive such as unnatural deposits, floating debris, oil, scum or other nuisances such as color, odor or taste, or conditions which produce undesirable aquatic life or which produces objectionable tastes in edible aquatic organisms; or concentrations or combinations of substances which produce undesirable physiological responses in desirable resident fish, or other desirable aquatic life, or undesirable human health effects, as determined by bioassay or other tests performed in accordance with standard procedures.

5.2 **General Monitoring and Sampling Requirements**

5.2.1 Wet Weather Monitoring Plan: UDOT shall re-evaluate its current wet weather monitoring programs and develop and implement a sampling plan to identify pollutants and their loading from selected maintenance facilities and selected roadway drainage locations and assess the performance of control measures used to minimize the discharge of pollutants. Within **6 months** of the Permit effective date, UDOT shall submit to the *Division* its proposal for a revised monitoring plan and schedule for implementation. The monitoring plan shall be fully implemented within **12 months** of the Permit effective date. This document shall include a narrative of the strategy and any necessary schedules required for storm event representative monitoring. The sampling plan shall be appended to this Permit as Appendix III. The monitoring plan must include at a minimum:

- A summary of the process and procedures used to conduct monitoring and analysis ;
- The location of the monitoring sites including a description of the drainage area, including land uses, control measures, activities and materials that could impact storm water discharges;
- Parameters to be analyzed for; and
- Planned duration, frequency, timing, and method for sampling.

Until a sampling plan is approved by the *Division*, UDOT shall continue to implement its existing sampling plan. The Permittee shall meet the objectives of the monitoring plan as listed below:

- 5.2.1.2. Provide data to estimate annual cumulative pollutant loadings from the MS4;
- 5.2.1.3. Estimate event mean concentrations and pollutants in discharges from outfalls;

- 5.2.1.4. Identify and prioritize portions of the MS4 requiring additional controls, and;
- 5.2.1.5. Assess the performance of control measures to minimize the discharge of pollutants.
- 5.2.2. The Permittee shall monitor representative outfalls and/or in stream monitoring locations to characterize the quality of storm water discharges from representative roads, highways and maintenance facilities and assess the effectiveness of control measures.

5.2.2.1. The minimum wet weather monitoring to be conducted each year shall be a planned wet weather monitoring frequency of twice a year (spring and fall, subject to the occurrence of appropriate storm events). Wet weather monitoring events for each discharge shall be separated by at least 45 days. If the Permittee is not able to accomplish the planned monitoring frequency the Permittee shall notify the Division immediately and submit detailed reasons and weather data showing why it was not possible.

5.2.2.2. The Permittee may modify the sampling plan and submit the modified plan for approval by the *Division*. All modifications to the sampling plan shall be approved by the *Division*.

5.2.2.3. Each of the following parameters shall be monitored and analyzed for roadway runoff:

- Biochemical Oxygen Demand (BOD₅) (mg/L)
- Total Suspended Solids (TSS) (mg/L)
- Total Dissolved Solids (TDS) (mg/L)
- Total Nitrogen (mg/L)
- Dissolved Nitrogen (mg/L)
- Total Kjeldahl Nitrogen (TKN) (mg/L)
- Total Phosphorus (mg/L)
- Dissolved Phosphorus (mg/L)
- Total Cadmium (ug/L)
- Total Copper (ug/L)
- Total Lead (ug/L)
- Total Zinc (ug/L)
- Total Selenium (ug/L)
- Total Mercury (ug/L)
- pH (S.U.)
- Total Hardness (Calc.)
- Oil and Grease (Report Visual Y/N)

For facilities other than roadways, the Permittee may propose an alternative analytical parameters list based on a review of pollutant sources at the facility.

5.2.2.4. UDOT shall select at least 4 monitoring locations to be located in a minimum of 2 of 4 of UDOT Regions. UDOT's existing monitoring location shall continue to be sampled until a revised sampling plan including new or alternative locations has been approved by the *Division*. At a minimum, 25% of the outfalls sampled shall be from **each** of the following:

- roadway maintenance facility location determined by the Permittee to be representative of pollutant sources and expected loading from the facility;
 - roadway runoff location to establish baseline storm water runoff and discharge data; and
 - roadway runoff location with control measures to evaluate the effectiveness of such measures at treating storm water runoff.
- 5.2.2.5. Alternate representative sampling locations may be substituted for just cause during the term of the Permit. Alternate wet weather monitoring locations may not be used until approved by the *Division*.
- 5.2.2.6. Sample Type, Collection, and Analysis for the Selected Monitoring Locations:
- 5.2.2.6.1 If a monitoring site includes sampling the discharge of storm water from holding ponds or other impoundments with a retention period greater than 24 hours, (estimated by dividing the volume of the detention pond by the estimated volume of water discharged during the 24 hours previous to the time that the sample is collected) a minimum of one grab sample may be taken.
- 5.2.2.6.2 Data shall be reported for both a grab sample during the first 30 minutes of the discharge and a flow weighted composite sample of the entire event or, at a minimum, the first three hours of discharge (if the collection of a grab sample during the first thirty minutes is impracticable, a grab sample can be taken during the first hour of the discharge, and the discharger shall submit with the monitoring report a description of why a grab sample during the first thirty minutes was impracticable). Grab samples only must be collected and analyzed for the determination of pH, cyanide, oil and grease, and (at the Permittee's option) volatile organics.
- 5.2.2.6.3 All such samples shall be collected from the discharge resulting from a storm event that is greater than 0.2 inches of precipitation within a three hour period that occurs at least 72 hours from the previously measurable (greater than 0.1 inch rainfall) storm event. Composite samples may be taken with a continuous sampler or as a combination of a minimum of three sample aliquots taken in each hour of discharge for the entire discharge or for the first three hours of the discharge, with each aliquot being separated by a minimum period of fifteen minutes.
- 5.2.2.6.4 Analysis and collection of samples shall be done in accordance with the methods specified at 40 CFR Part 136. Where an approved Part 136 method does not exist, any available method may be used.
- 5.2.2.7. *Storm Event Data:* Quantitative data shall be collected to estimate pollutant loadings and event mean concentrations for each parameter sampled. In addition to the parameters listed in *Part III.B.1.a.*, the Permittee shall maintain records of the date and duration (in hours) of the storm event(s) sampled; rainfall measurements or estimates (in inches) of the storm event which generated the sampled runoff; the duration between the storm event sampled and the end of the previous measurable (greater than 0.2 inch rainfall) storm event; and an estimate of the total volume (in gallons) of the discharge sampled.
- 5.2.2.8. *Sampling Waiver:* When a discharger is unable to collect samples due to adverse climatic conditions, the discharger must submit in lieu of sampling data a description

of why samples could not be collected, including available documentation of climatic conditions causing the missed sampling. Adverse climatic conditions which may prohibit the collection of samples includes weather conditions that create dangerous conditions for personnel (such as local flooding, high winds, hurricane, tornadoes, electrical storms, etc.) or otherwise make the collection of a sample impracticable (drought, extended frozen conditions, etc.).

- 5.2.3 UDOT shall prepare and submit a Storm Water Monitoring Report summarizing the results and evaluation of the data collected with each Annual Report by October 31.
- 5.2.4. **Dry Weather Screening:** The Permittee shall continue its dry weather screening efforts to detect the presence of illicit connections and improper discharges to the MS4. All outfalls of the MS4 must be screened at least once during the Permit term and additional priority areas must be screened according to the procedures and schedule set forth in Permit Part 4.2.3.3. through 4.2.3.4.
- 5.2.4.1. Screening methodology may be developed and/or modified based on experience gained during actual field screening activities and need not conform to the protocol at 40 CFR 122.26(d)(1)(iv)(D).

5.3. Record keeping

- 5.3.1. The Permittee shall keep all supplementary documents associated with this Permit (e.g., Storm Water Management Program (SWMP) document, SWMP Implementation Schedule, wet weather monitoring plan) current and up to date to achieve the purpose and objectives of the required document.
- 5.3.2. All modifications to supplementary documents shall be submitted to the *Division* in accordance with Parts 4.5. and 6.8.
- 5.3.3. The *Division* may at any time make a written determination that parts or all of the supplementary documents are not in compliance with this Permit, wherein the Permittee shall make modifications to these parts within a time frame specified by the *Division*.
- 5.3.4. The Permittee shall retain all required plans, records of all programs, records of all monitoring information, copies of all reports required by this Permit, and records of all other data required by or used to demonstrate compliance with this Permit, for at least the effective period of the Permit. This period may be explicitly modified by alternative provisions of this Permit or extended by request of the *Division* at any time.
- 5.3.5. The Permittee shall make records, including the Notice of Intent (NOI) and the SWMP document, available to the public if requested.

5.4. Reporting

5.4.1. The Permittee shall submit an annual report to the *Division* by October 1 which reports activities from July 1-June 30 of each year of the Permit term. The Permittee may continue to follow the same format for the annual report as the previous Permit term.

5.4.2. The following information shall be included in the annual report:

- Current Storm Water Management Program (SWMP) which reflects any modifications as a result of the minimal annual review required in Part 4.5.1. (a link to the webpage where the annual current SWMP will suffice);
- The status of implementing the components of the storm water management program that are established as Permit conditions (status of compliance with any schedules established under this Permit shall be included in this section);
- A summary of the data, including monitoring data, that is accumulated throughout the reporting year for wet weather and dry weather monitoring including conclusions concerning what is shown by the data and how objectives of the Permit are being or are not being met;
- A summary describing the number and nature of enforcement actions, inspections, and public education programs;
- Annual expenditures for Permit compliance for the prior year and projected budget for the year following each annual report;
- Identification of long term water quality improvements or degradation.

5.4.2.1. The Permittee shall continue to submit a summary of five years of wet weather monitoring and assess trends and make conclusions (This timeframe takes into account the previous Permit conditions and reporting requirements, some of the data was required by the previous Permit term).

5.4.3. Each Permittee shall sign and certify the annual report in accordance with Part 6.8.

5.4.4. Signed copies of the Annual Report and all other reports required herein, shall be submitted to:

Department of Environmental Quality
Division of Water Quality
PO Box 144870
195 North 1950 West
Salt Lake City, UT 84114-4870

5.5. Legal Authority

The Permittee shall ensure legal authority exists to control discharges to and from those portions the MS4 over which it has jurisdiction. This legal authority may be a combination of statute, ordinance, Permit, contract, order or inter-jurisdictional agreements with other municipalities with existing legal authority to:

- 5.5.1. Control the contribution of pollutants to the MS4 by storm water discharges associated with industrial activity and the quality of storm water discharged from sites of industrial activity (including construction activity);
- 5.5.2. Effectively prohibit illicit discharges through ordinance, or other regulatory mechanism, into the MS4 and shall be able to implement appropriate enforcement procedures and actions;
- 5.5.3. Control the discharge of spills and the dumping or disposal of materials other than storm water into the MS4;
- 5.5.4. Control through interagency agreements among other municipalities the contribution of pollutants from one portion of the MS4 to another;
- 5.5.5. Require compliance with conditions in ordinances, permits, contract or orders; and
- 5.5.6. Conduct all inspection, surveillance and monitoring activities and procedures necessary to determine compliance with conditions in this Permit.

6.0 Standard Permit Conditions

6.1. Duty to Comply

The Permittee shall comply with all conditions of this Permit. Any Permit noncompliance constitutes a violation of the Act and is grounds for enforcement action; for Permit termination, revocation and reissuance, or modification; or for denial of a Permit renewal application. The Permittee shall give advance notice to the *Division* of any planned changes in the Permitted facility or activity, which may result in noncompliance with Permit requirements.

6.2. Penalties for Violations of Permit Conditions

The *Act* provides that any person who violates a Permit condition implementing provisions of the *Act* is subject to a civil penalty not to exceed \$10,000 per day of such violation. Any person who willfully or negligently violates Permit conditions or the *Act* is subject to a fine not exceeding \$25,000 per day of violation. Any person convicted under *UCA 19-5-115(2)* a second time shall be punished by a fine not exceeding \$50,000 per day.

6.3. Duty to Reapply

If the Permittee wishes to continue an activity regulated by this Permit after the expiration date of this Permit, the Permittee shall apply for and obtain a new Permit. The application shall be submitted at least 180 days before the expiration date of this Permit. Continuation of expiring Permits shall be governed by regulations promulgated at *UAC R317-8-5* and any subsequent amendments.

6.4. Need to Halt or Reduce Activity not a Defense

It shall not be a defense for a Permittee in an enforcement action that it would have been necessary to halt or reduce the Permitted activity in order to maintain compliance with the conditions of this Permit.

6.5. Duty to Mitigate

The Permittee shall take all reasonable steps to minimize or prevent any discharge in violation of this Permit, which has a reasonable likelihood of adversely affecting human health or the environment.

6.6. Duty to Provide Information

The Permittee shall furnish to the *Division*, within a time specified by the *Division*, any information which the *Division* may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this Permit, or to determine compliance with this Permit. The Permittee shall also furnish to the *Division*, upon request, copies of records required to be kept by this Permit.

6.7. Other Information

When the Permittee becomes aware that it failed to submit any relevant facts in a Permit application, or submitted incorrect information in a Permit application or any report to the *Division*, it shall promptly submit such facts or information.

6.8. Signatory Requirements

All notices of intent, storm water management programs, storm water pollution prevention plans, reports, certifications or information either submitted to the *Division* or that this Permit requires to be maintained by the Permittee, shall be signed, dated and certified as follows:

- 6.8.1. All Permit applications shall be signed by either a principal executive officer or ranking elected official.
- 6.8.2. All reports required by the Permit and other information requested by the *Division* shall be signed by a person described above or by a duly authorized representative of that person. A person is a duly authorized representative only if:
 - 6.8.2.1. The authorization is made in writing by a person described above and submitted to the *Division*, and,
 - 6.8.2.2. The authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility, such as the position of plant manager, superintendent, position of equivalent responsibility, or an individual or position having overall responsibility for environmental matters. A duly authorized

representative may thus be either a named individual or any individual occupying a named position.

6.8.2.3. Changes to authorization. If an authorization under *Part 6.8.2.* is no longer accurate because a different individual or position has responsibility for the overall operation of the facility, a new authorization satisfying the requirements of *Part 6.8.2.* shall be submitted to the *Division* prior to or together with any reports, information, or applications to be signed by an authorized representative.

6.8.3. Certification. Any person signing documents under this Part shall make the following certification:

"I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gathered and evaluated the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations."

6.9. Availability of Reports

Except for data determined to be confidential under the Government Records Access and Management Act (*see* particularly Utah Code Ann. § 63-2-309) and Utah Code Ann. § 19-1-3-6, all reports prepared in accordance with the terms of this Permit shall be available for public inspection at the office of the *Division*. As required by the *Act*, Permit applications, Permits and effluent data shall not be considered confidential.

6.10. Penalties for Falsification of Reports

The *Act* provides that any person who knowingly makes any false statement, representation, or certification in any record or other document submitted or required to be maintained under this Permit, including monitoring reports or reports of compliance or noncompliance shall, upon conviction be punished by a fine of not more than \$10,000.00 per violation, or by imprisonment for not more than six months per violation, or by both. Utah Code Ann. § 19-5-115(4)

6.11. Penalties for Tampering

The *Act* provides that any person who falsifies, tampers with, or knowingly renders inaccurate, any monitoring device or method required to be maintained under this Permit shall, upon conviction, be punished by a fine of not more than \$10,000 per violation, or by imprisonment for not more than six months per violation, or by both.

6.12. Oil and Hazardous Substance Liability

Nothing in this Permit shall be construed to preclude the institution of any legal action or relieve the Permittee from any responsibilities, liabilities, or penalties to which the Permittee is or may be subject under the "Act".

6.13. Property Rights

The issuance of this Permit does not convey any property rights of any sort, or any exclusive privileges, nor does it authorize any injury to private property or any invasion of personal rights, nor any infringement of Federal, State or Local laws or regulations.

6.14. Severability

The provisions of this Permit are severable, and if any provision of this Permit, or the application of any provision of this Permit to any circumstance, is held invalid, the application of such provision to other circumstances, and the remainder of this Permit shall not be affected thereby.

6.15. Requiring a Different Permit

The *Division* may require the Permittee authorized by this Permit to obtain another *UPDES* Permit. The *Division* may require the Permittee authorized to discharge under this Permit to apply for another *UPDES* Permit only if the Permittee has been notified in writing that a Permit application is required. This notice shall include a brief statement of the reasons for this decision, an application form (as necessary), a statement setting a deadline for the Permittee to file the application, and a statement that on the effective date of the municipal *UPDES* Permit, coverage under this Permit shall automatically terminate. Permit applications shall be submitted to the address of the *Division of Water Quality* shown in *Part 5.5.* of this Permit. The *Division* may grant additional time to submit the application upon request of the applicant. If the municipality fails to submit in a timely manner a municipal *UPDES* Permit application as required by the *Division*, then the applicability of this Permit to the Permittee is automatically terminated at the end of the day specified for application submittal.

6.16. State/Federal Laws

Nothing in this Permit shall be construed to preclude the institution of any legal action or relieve the Permittee from any responsibilities, liabilities, or penalties established pursuant to any applicable State law or regulation under authority preserved by *UCA 19-5-117* and *Section 510* of the *Clean Water Act* or any applicable Federal or State transportation regulations, such as but not limited to the Department of Transportation regulations.

6.17. Proper Operation and Maintenance

The Permittee shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the Permittee to

achieve compliance with the conditions of this Permit and with the requirements of the SWMP. Proper operation and maintenance also includes adequate laboratory controls and appropriate quality assurance procedures. Proper operation and maintenance requires the operation of backup or auxiliary facilities or similar systems, installed by the Permittee only when necessary to achieve compliance with the conditions of the Permit.

6.18. Monitoring and Records

- 6.18.1. Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity.
- 6.18.2. The Permittee shall retain records of all monitoring information including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of the reports required by this Permit, and records of all data used to complete the application for this Permit, for a period of at least five years from the date of the sample, measurement, report or application. This period may be extended by request of the *Division* at any time.
- 6.18.3. Records of monitoring information shall include:
 - 6.18.3.1 The date, exact place, and time of sampling or measurements;
 - 6.18.3.2 The name(s) of the individual(s) who performed the sampling or measurements;
 - 6.18.3.3 The date(s) and time(s) analyses were performed;
 - 6.18.3.4 The name(s) of the individual(s) who performed the analyses;
 - 6.18.3.5 The analytical techniques or methods used; and
 - 6.18.3.6 The results of such analyses.

6.19. Monitoring Procedures

Monitoring shall be conducted according to test procedures approved under *Utah Administrative Code ("UAC") R317-2-10*, unless other test procedures have been specified in this Permit.

6.20. Inspection and Entry

The Permittee shall allow the *Division* or an authorized representative, upon the presentation of credentials and other documents as may be required by law, to:

- 6.20.1. Enter upon the Permittee's premises where a regulated facility or activity is located or conducted or where records shall be kept under the conditions of this Permit;
- 6.20.2. Have access to and copy at reasonable times, any records that shall be kept under the conditions of this Permit; and

- 6.20.3. Inspect at reasonable times any facilities or equipment (including monitoring and control equipment).
- 6.20.4. Sample or monitor at reasonable times, for the purposes of assuring Permit compliance or as otherwise authorized by law, any substances or parameters at any location.

6.21. Permit Actions

This Permit may be modified, revoked and reissued, or terminated for cause. The filing of a request by the Permittee for a Permit modification, revocation and re-issuance, or termination, or a notification of planned changes or anticipated noncompliance does not stay any Permit condition.

6.22. Storm Water-Reopener Provision

At any time during the duration (life) of this Permit, this Permit may be reopened and modified (following proper administrative procedures) as per *UAC R317.8*, to include, any applicable storm water provisions and requirements, a storm water pollution prevention plan, a compliance schedule, a compliance date, monitoring and/or reporting requirements, or any other conditions related to the control of storm water discharges to "Waters of the State".

7.0 **Definitions**

Definitions related to this Permit and MS4 permitting.

- 7.1. "40 CFR" refers to Title 40 of the Code of Federal Regulations, which is the codification of the general and permanent rules published in the Federal Register by the executive departments and agencies of the Federal government.
- 7.2. "Act" means the *Utah Water Quality Act*.
- 7.3. "Analytical monitoring" refers to monitoring of waterbodies (streams, ponds, lakes, etc.) or of storm water, according to UAC R317-2-10 and 40 CFR 136 "Guidelines Establishing Test Procedures for the Analysis of Pollutants," or to State or Federally established protocols for biomonitoring or stream bioassessments.
- 7.4. "Beneficial Uses" means uses of the Waters of the State, which include but are not limited to: domestic, agricultural, industrial, recreational, and other legitimate beneficial uses.
- 7.5. "Best Management Practices" (BMPs) means schedules of activities, prohibitions of practices, maintenance procedures, and other management practices to prevent or reduce the pollution of Waters of the State. BMPs also include treatment requirements, operating procedures, and practices to control facility site runoff, spillage or leaks, sludge or waste disposal, or drainage from raw material storage.
- 7.6. "Bypass" means the diversion of waste streams from any portion of a treatment facility.
- 7.7. "CWA" means *The Clean Water Act of 1987*, formerly referred to as the Federal Water Pollution Control Act.
- 7.8. "Permittee" means the Utah Department of Transportation (UDOT).
- 7.9. "Control Measure" refers to any Best Management Practice or other method used to prevent or reduce the discharge of pollutants to Waters of the State.
- 7.10. "Common plan of development or sale" means one plan for development or sale, separate parts of which are related by any announcement, piece of documentation (including a sign, public notice or hearing, sales pitch, advertisement, drawing, plat, blueprint, contract, Permit application, zoning request, computer design, etc.), physical demarcation (including contracts) that identify the scope of the project. A plan may still be a common plan of development or sale even if it is taking place in separate stages or phases, is planned in combination with other construction activities, or is implemented by different owners or operators.
- 7.11. "Director" means the director of the Utah Division of Water Quality, otherwise known as the Executive Secretary of the Utah Water Quality Board.
- 7.12. "Division" means the Utah Division of Water Quality.
- 7.13. "Discharge" for the purpose of this Permit, unless indicated otherwise, refers to discharges from the Municipal Separate Storm Sewer System (MS4).

- 7.14. "Dry weather screening" is monitoring done in the absence of storm events to discharges representing, as much as possible, the entire storm drainage system for the purpose of obtaining information about illicit connections and improper dumping.
- 7.15. "Escalating enforcement procedures" refers to a variety of enforcement actions in order to apply as necessary for the severity of the violation and/or the recalcitrance of the violator.
- 7.16. "Entity" means a governmental body or a public or private organization.
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- 7.17. "EPA" means the United States Environmental Protection Agency.
- 7.18. "General Permit" means a Permit which covers multiple dischargers of a point source category within a designated geographical area, in lieu of individual Permits being issued to each discharger.
- 7.19. "Ground water" means water in a saturated zone or stratum beneath the surface of the land or below a surface water body.
- 7.20. "High quality waters" means any water, where, for a particular pollutant or pollutant parameter, the water quality exceeds that quality necessary to support the existing or designated uses, or which supports an exceptional use.
- 7.21. "Illicit connection" means any man-made conveyance connecting an illicit discharge directly to a municipal separate storm sewer.
- 7.22. "Illicit discharge" means any discharge to a municipal separate storm sewer that is not composed entirely of storm water except discharges pursuant to a UPDES Permit (other than the UPDES Permit for discharges from the municipal separate storm sewer) and non-storm water discharges provided for in Permit Part 1.2.2.2.
- 7.23. "Impaired waters" means any segment of surface waters that has been identified by the *Division* as failing to support classified uses. The *Division* periodically compiles a list of such waters known as the 303(d) List.
- 7.24. "Indian Country" is defined as in 40 CFR §122.2 to mean:
- 7.24.1. All land within the limits of any Indian reservation under the jurisdiction of the United States Government, notwithstanding the issuance of any patent, and, including rights-of-way running through the reservation;
 - 7.24.2. All dependent Indian communities within the borders of the United States whether within the originally or subsequently acquired territory thereof, and whether within or without the limits of a state; and
 - 7.24.3. All Indian allotments, the Indian titles to which have not been extinguished, including right-of-ways running through the same.
- 7.25. "Land disturbance" means earth-disturbing activities, such as the clearing, grading, and excavation of land.

- 7.26. "Large MS4" *Large municipal separate storm sewer system* means all municipal separate storm sewers that are located in an incorporated place with a population of 250,000 or more as determined by the current Decennial Census by the Bureau of the Census.
- 7.27. "Low Impact Development" (LID) is approach to land development with the goal of mimicking or replicating the pre-project hydrologic regime through the use of design techniques to create a functionally equivalent hydrologic site design. Hydrologic functions of storage, infiltration and ground water recharge, as well as the volume and frequency of discharges are maintained through the use of integrated and distributed micro-scale storm water retention and detention areas, reduction of impervious surfaces, and the lengthening of runoff flow paths and flow time. Other strategies include the preservation/protection of environmentally sensitive site features such as riparian buffers, wetlands, vegetated landscaping, flood plains and highly permeable soils.
- 7.28. "MS4" is an acronym for "municipal separate storm sewer system".
- 7.29. "Maximum Extent Practicable" (MEP) is the technology-based discharge standard for Municipal Separate Storm Sewer Systems established by paragraph 402(p)(3)(B)(iii) of the Federal Clean Water Act (CWA), which reads as follows: "Permits for discharges from municipal storm sewers shall require controls to reduce the discharge of pollutants to the maximum extent practicable, including management practices, control techniques, and system, design, and engineering methods, and other such provisions as the Administrator or the State determines appropriate for the control of such pollutants."
- 7.30. A "measurable storm event" is an event where rainfall or precipitation measures greater than 0.1 inches of rainfall and that occurs at least 72 hours from the previously measurable storm event.
- 7.31. "Monitoring" refers to tracking or measuring activities, progress, results, etc.
- 7.32. "Municipal separate storm sewer system" means a conveyance or system of conveyances (including roads with drainage systems, municipal streets, catch basins, curbs, gutters, ditches, man-made channels, or storm drains) pursuant to paragraphs R317-8-1.6(4), (7), & (14), or designated under UAC R317-8-3.9(1)(a)5:
- 7.32.1. That is owned or operated by a state, city, town, county, district, association, or other public body (created by or pursuant to State Law) having jurisdiction over disposal of wastes, storm water, or other wastes, including special districts under State Law such as a sewer district, flood control district or drainage district, or similar entity, or a designated and approved management agency under section 208 of the CWA that discharges to Waters of the State;
- 7.32.2. that is designed or used for collecting or conveying storm water;
- 7.32.3. Which is not a combined sewer; and
- 7.32.4. Which is not part of a Publicly Owned Treatment Works (POTW) as defined in 40 CFR 122.2.
- 7.33. "NOI" is an acronym for "Notice of Intent" to be covered by this Permit and is the mechanism used to "register" for coverage under this Permit.

- 7.34. "Non-analytical monitoring" refers to monitoring for pollutants by means other than UAC R317-2-10 and 40 CFR 136, such as visually or by qualitative tools that provide comparative or rough estimates.
- 7.35. "Operator" is the person or entity responsible for the operation and maintenance of the MS4.
- 7.36. "Outfall" means a point source as defined by UAC R317-8-1.5(34) at the point where a municipal separate storm sewer discharges to Waters of the State and does not include open conveyances connecting two municipal separate storm sewers, or pipes, tunnels or other conveyances which connect segments of the same stream or other Waters of the State and are used to convey waters of the State.
- 7.37. "Priority construction site" means a construction site that has potential to threaten water quality when considering the following factors: soil erosion potential; site slope; project size and type; sensitivity of receiving waterbodies; proximity to receiving waterbodies; non-storm water discharges and past record of non-compliance by the operators of the construction site.
- 7.38. "Redevelopment" is the replacement or improvement of impervious surfaces on a developed site. Replacement of impervious surfaces includes any activity that removes impervious materials and exposes the underlying soil or pervious subgrade. Redevelopment does not include trenching and resurfacing associated with utility work; pavement grinding and resurfacing of existing roadways; construction of new sidewalks, pedestrian ramps, or bike lanes on existing roadways; or routine replacement of damaged pavement such as pothole repair or replacement of short, non-contiguous sections of roadway. Redevelopment does include replacement of existing roadway surfaces where the underlying soil or pervious subgrade is exposed during construction.
- 7.39. "Runoff" is water that travels across the land surface, or laterally through the ground near the land surface, and discharges to water bodies either directly or through a collection and conveyance system. Runoff includes storm water and water from other sources that travels across the land surface.
- 7.40. "SWMP" is an acronym for storm water management program. The SWMP document is the written plan that is used to describe the various control measures and activities the Permittee will undertake to implement the storm water management plan.
- 7.41. "SWPPP" is an acronym for storm water pollution prevention plan.
- 7.42. "SOP" is an acronym for standard operating procedure which is a set of written instructions that document a routine or repetitive activity. For the purpose of this Permit, SOPs must emphasize pollution control measures to protect water quality.
- 7.43. "Storm water" means storm water runoff, snowmelt runoff, and surface runoff and drainage.
- 7.44. "Storm water management program" means a set of measurable goals, actions, and activities designed to reduce the discharge of pollutants from the MS4 to the maximum extent practicable and to protect water quality.
- 7.45. "TMDL" is an acronym for "Total Maximum Daily Load" and in this Permit refers to a study that: 1) quantifies the amount of a pollutant in a stream; 2) identifies the sources of the pollutant; and, 3) recommends regulatory or other actions that may need to be taken in order for the impaired waterbody to meet water quality standards.

- 7.46. "Urbanized area" is a land area comprising one or more places and the adjacent densely settled surrounding area that together have a residential population of at least 50,000 and an overall population density of at least 1,000 people per square mile.
- 7.47. "Waters of the State" means all streams, lakes, ponds, marshes, water-courses, waterways, wells, springs, irrigation systems, drainage systems, and all other bodies or accumulations of water, surface and underground, natural or artificial, public or private which are contained within, flow through, or border upon this state or any portion thereof, except bodies of water confined to and retained within the limits of private property, and which do not develop into or constitute a nuisance, or a public health hazard, or a menace to fish and wildlife which shall not be considered to be "Waters of the State" under this definition ("UAC" R317-1-1.32).
- 7.48. "UAC" is an acronym for Utah Administrative Code

**FACT SHEET/STATEMENT OF BASIS
UTAH DEPARTMENT OF TRANSPORTATION
MUNICIPAL SEPARATE STORM SEWER SYSTEM (MS4)
RENEWAL PERMIT
UPDES PERMIT NUMBER: UTS000003**

FACILITY CONTACT INFORMATION

Facility: Utah Department of Transportation (UDOT)

Administrative Contact: Mr. Jerry Chaney
Hydraulics Engineer
4501 South 2700 West
Taylorsville, UT 84114-8450
(801) 965-4317

INTRODUCTION

The Federal Clean Water Act requires that storm water discharges from certain types of facilities be authorized under storm water discharge Permits. (See 40 CFR 122.26.) The goal of the storm water Permits program is to reduce the amount of pollutants entering streams, lakes and rivers as a result of runoff from residential, commercial and industrial areas. The Utah Department of Transportation (UDOT) is divided into four geographical areas called regions, which covers Utah statewide. A brief description of each region is below.

- Region One - Region 1 covers the northern part of the state from North Salt Lake northward, including the following counties: Davis, Weber, Morgan, Box Elder, Cache and Rich. Region One headquarters is located in Ogden.
- Region Two - Region 2 includes densely populated urban areas along the Wasatch Front, and sparsely populated rural and desert lands, including Salt Lake County, Summit County and Tooele County. Region Two headquarters is located in Salt Lake City.
- Region Three - Region 3 includes Utah, Juab, Wasatch, Duchesne, Uintah and Daggett Counties. Region Three headquarters is located in Orem.
- Region Four - Region 4 includes Millard, Beaver, Iron, Washington, Carbon, Emery, Grand, San Juan, Sanpete, Sevier, Wayne, Piute, Garfield and Kane counties. Region Four headquarters is located in Richfield.

DESCRIPTION OF DISCHARGE

This Permit covers new or existing discharges composed entirely of storm water from the storm water drainage system within UDOT jurisdiction Statewide.

BACKGROUND

The State of Utah was granted primacy in the National Pollutant Discharge Elimination System (NPDES) program by USEPA in 1987. In Utah, storm water discharge Permits are issued by the Utah Department of Environmental Quality, Division of Water Quality (the "Division"). Utah's program is known as the Utah Pollutant Discharge Elimination System (UPDES) Program. The narrative requirements of this Permit are intended to reduce the discharge of pollutants to Waters of the State to the maximum extent practicable (MEP), meet permit requirements, and meet water quality standards through the development and implementation of a Storm Water Management Program (SWMP). UDOT is required to develop and implement a SWMP which involves implementation of a variety of Best Management Practices (BMPs) to reduce the discharge of pollutants from the MS4. MEP is the standard that establishes the level of pollutant reductions that operators of regulated MS4s must achieve through implementation of BMPs included in their SWMPs. Storm Water Management Program requirements are the controls used in place of numeric limits to achieve a reduction of pollutants in the storm water discharge from MS4s. A SWMP is comprised of six minimum control measures that must be developed and implemented. These measures include:

- 1) Public Education and Outreach
- 2) Public Involvement/Participation
- 3) Illicit Discharge Detection and Elimination
- 4) Construction Site Storm Water Runoff Control
- 5) Long-Term Storm Water Management in New Development and Redevelopment (Post-Construction Storm Water Management)
- 6) Pollution Prevention and Good Housekeeping for Municipal Operations

UDOT must develop a SWMP that meets the requirements of the six minimum measures and protects Waters of the State from pollution, contamination, and/or degradation. Additionally, UDOT must also implement programs for Industrial and High Risk Runoff and Wet Weather Monitoring. The BMPs employed to reduce pollutants to the MEP may be tailored to the unique local concerns that may exist and the different possible pollutant control strategies. The Division may evaluate the proposed storm water BMPs to determine if they meet the requirements of this Permit and if a reduction to the MEP can be achieved. Evaluation of the effectiveness of a SWMP and application of the MEP standard should be an iterative process. The standard of MEP and the necessary modifications to the SWMP should continually adapt to current conditions and BMP effectiveness. UDOT must continually assess the effectiveness of the current BMPs and expand or better tailor the BMPs to comply with this Permit and protect water quality, and to satisfy the appropriate water quality requirements of the *Utah Water Quality Act*.

PERMIT CHANGES

The format of this Permit has been modified for ease of referencing specific citations. Basic requirements within each minimum control measure have been expanded with more specific descriptions in order to clarify the intent of each minimum control measure. Thorough documentation of all BMPs has been emphasized throughout the Permit. Significant changes within permit sections are described below:

Storm Water Management Program Evaluation

As mentioned in Part 3.0 of this Statement of Basis, it is imperative that UDOT have an iterative process for evaluating the effectiveness of their SWMP. Therefore, within **180** days after the effective date of this Permit, UDOT shall have an ongoing process for gathering, maintaining, and using information to conduct planning, set priorities, track the development and implementation of the SWMP, evaluate Permit compliance/non-compliance, and evaluate the effectiveness of the SWMP implementation as stated in Part 4.1.2. of the Permit.

All MS4 Permits require the development and implementation of a SWMP which contains the details of the implementation of Permit requirements. Therefore, provisions in the SWMP are enforceable as Permit requirements and should therefore be available for public review and comment as described in Parts 4.2.2.2. and 4.2.2.3. UDOT must secure the resources necessary to meet all requirements of this permit as indicated in Part 4.1.2.2.

Nitrogen and Phosphorus Reduction

The significant increase in recent years of nitrogen and phosphorus in water bodies across the country has intensified water quality problems. Too much nitrogen and phosphorus can cause serious water quality problems. Nutrient pollution impairs drinking water, endangers aquatic life and threatens the recreational use of Utah's streams, rivers, and lakes.

The Division of Water Quality (DWQ) is currently at work on a nutrient reduction plan tailored to the unique needs of Utah waters. DWQ has already identified numerous watersheds in the state that are affected by high nutrient levels. In an effort to reverse this disturbing trend, DWQ, in partnership with a comprehensive team of key stakeholders, established a working group to develop acceptable benchmarks for nitrogen and phosphorus and develop nutrient reduction programs to reduce nutrient loads entering the state's waters.

As part of Utah's adaptive management approach, site-specific strategies that account for the differences in water bodies and their sources of nutrient pollution must be addressed. Therefore, all MS4 Permittees must incorporate specific measurable goals regarding the need to reduce nutrients in storm water. Compliance with this requirement can be achieved by determining sources that are contributing to, or have the potential to contribute, nutrients to the waters receiving the MS4 discharge authorized under this Permit. Permittees must then prioritize these targeted sources and distribute educational materials or equivalent outreach accordingly. More information on nutrients in Utah's waters can be found at <http://www.nutrients.utah.gov/index.htm>.

Illicit Discharge Detection and Elimination

Field assessment activities such as dry weather screening were a requirement of the previous Permit and continue to be a requirement in this Permit. In addition to dry weather screening of all outfalls, this Permit requires UDOT to implement a specific minimal inspection schedule for areas more likely to have illicit discharges, as indicated in 4.2.3.3.2. This schedule consists of inspecting at least **20 percent** of these priority areas within one year of receiving coverage under this Permit and continuing to assess an additional 20 percent each year thereafter for the Permit term as described in Part 4.2.3.3.2. A specific requirement to publicly list and publicize a hotline

or other local telephone number for public reporting of spills and other illicit discharges is indicated in Part 4.2.3.9.

Construction Site Storm Water Runoff Control

The previous Permit required UDOT to develop and implement requirements for construction site operators to implement appropriate erosion and settlement control best management practices. This Permit further clarifies this requirement by stating that UDOT shall require construction operators to prepare a Storm Water Pollution Prevention Plan (SWPPP) as further described in Part 4.2.4.1.1. Part 4.2.4.3.1 requires UDOT to review these SWPPPs.

Part 4.2.4.5. requires training for MS4 staff in the fundamentals of erosion prevention and sediment control and in how to review SWPPPs.

The evaluation of opportunities for use of low impact design (LID) and green infrastructure, as well as the encouraged use where possible, is required to be incorporated into the SWPPP review process (Part 4.2.4.3.3). Although the terms "LID" and "Green Infrastructure" were not used in the previous permit, BMPs which could be considered as such were discussed in the Post-Construction minimum control measure of the previous permit and are also discussed in this Permit.

Monthly inspections of all new construction sites that disturb one acre or more, or are part of a common plan of development or sale, and biweekly inspections of priority construction sites defined in Part 4.2.4.3.4. are required.

The Construction Storm Water Inspection Form (Checklist) found on the Division's website at <http://www.deq.utah.gov/Permits/water/updes/stormwatercon.htm> is required to be used for construction site inspections (Part 4.2.4.4.1).

Long-Term Storm Water Management in New Development and Redevelopment (Post-Construction)

As of May 11, 2010, rainwater harvesting is now legal in the state of Utah. Therefore the harvest and use of storm water has been included in this minimum control measure, specifically Parts 4.2.5.3.2 and 4.2.5.3.3. Further information on rainwater harvesting can be found at <http://waterrights.utah.gov/forms/rainwater.asp>.

The ordinance or other regulatory mechanism must include a provision for both construction-phase inspection and post-construction access for UDOT to inspect long-term storm water BMPs on private properties that discharge to the MS4 as described in Part 4.2.5.5.1.

The development of a general plan to address the potential of retrofitting existing post-construction structural controls is addressed in Part 4.2.5.3.3.

Adequate training of all staff involved in permitting, planning, and review is required in 4.2.5.6.

Long-term storm water management plans are required to be reviewed for long-term storm water management measures (post-construction) prior to construction (Part 4.2.5.4.1).

Structural long-term storm water management BMPs shall be inspected at least once during installation (Part 4.2.5.5.2), inspected annually by UDOT and maintained as necessary (4.2.5.5.3). The property owner/operator or third party may conduct an inspection in lieu of UDOT through a maintenance agreement and with annual certification provided by the owner/operator or third party (Part 4.2.5.5.1). If an owner/operator or third party conducts operation and maintenance, through a maintenance agreement, UDOT is required to verify and ensure proper maintenance of those structures at least once during the Permit term.

Pollution Prevention and Good Housekeeping for Municipal Operations

In April, 2010, EPA issued the “Municipal Separate Storm Sewer System Permit Improvement Guide” which contains much more descriptive requirements for the Pollution Prevention/Good Housekeeping Minimum Control Measure (MCM). Therefore, UDOT maintenance facilities/stations covered under the Sector P MSGP will be covered under this reissued UDOT MS4 Permit. The SWPPPs generated for compliance for the Sector P MSGP must be updated to reflect the requirements of this Permit.

Low impact development (LID) techniques should be considered for all new and redeveloped municipal facilities.

UDOT-owned facilities have weekly, quarterly comprehensive, and quarterly visual inspection requirements (Part 4.2.6.6.).

All UDOT-owned or operated structural storm water BMPs must be inspected annually to ensure that they are properly maintained to reduce the discharge of pollutants into receiving waters (Part 4.2.6.4.6).

Industrial and High Risk Runoff

UDOT must address storm water runoff from industrial facilities that directly connect to UDOT’s MS4. UDOT is required to provide education and outreach to promote proper management of potential pollutants in storm water discharges from industrial facilities adjacent to UDOT right-of-way. The Division does not require the Permittee to conduct systematic inspections of the industrial discharger in this renewal Permit; however, the Division has added a reporting requirement to notify the Division of any industrial facilities that the Permittee believes are having a negative impact on water quality. If UDOT finds that an industrial facility has illicitly connected or is illegally discharging to their system, UDOT must follow the provisions outlined in the Illicit Discharge Detection and Elimination minimum control measure of their Permit.

Wet Weather Monitoring

UDOT must re-evaluate, revise and implement a wet weather monitoring program which will characterize their runoff from roadways and maintenance facilities and evaluate the performance of their controls. The monitoring program shall consist of monitoring sites statewide (in a minimum of 2 of the 4 UDOT Regions) and shall include the current UDOT monitoring site (outfall to Jordan River at Murray Golf Course). Additional monitoring sites will be selected with a minimum distribution as follows:

25% Establish baseline storm water runoff and discharge data from UDOT roadways:

25% Evaluate performance of controls for roadway runoff; and
25% Evaluate the effectiveness of BMPs at UDOT maintenance facilities.

UDOT must submit a revised monitoring plan to the Division for approval prior to commencing monitoring and prepare and submit a monitoring report with each annual report.

Reporting

UDOT must submit an annual report to the Division by October 1 following each year of the Permit term (reporting period of 7/1 – 6/30). UDOT may continue to submit the annual report using the same format as the previous Permit term.

Record Keeping

UDOT shall retain all required plans, records of all programs, records of all monitoring information, copies of all reports required by this Permit, and records of all other data required by or used to demonstrate compliance with this Permit, for at least five years as stated in Part 5.4.4. Some records, as in the case of common plans of development, may need to be retained longer than five years.

PERMIT DURATION

As stated in UAC R317-8-5.1(1), UPDES permits shall be effective for a fixed term not to exceed five (5) years. Therefore, this Permit will be set to expire five years after the effective date of reissuance.

PUBLIC NOTICE AND COMMENT PERIOD

This Permit will be announced in the *Salt Lake Tribune* and the *Deseret News* and also posted on the Utah Division of Water Quality's Public Notice website at:
<http://www.deq.utah.gov/NewsNotices/notices/water/index.htm>

COMMENTS RECEIVED AND DWQ RESPONSES

The 30-day public notice began on September 30, 2015, and ended on October 30, 2015, with public comments received from the Utah Department of Transportation. DWQ responses were provided to UDOT. Staff recommends issuance of the renewal permit with the modifications as noted in the response to comments.

This Permit and Fact Sheet were drafted by Rhonda Thiele, MS4 Program Coordinator, and Jeanne Riley, Storm Water Specialist, Utah Division of Water Quality, November 25, 2015.